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Executive Summary

Introduction

In 2007, the Boroughs of Camp Hill, Lemoyne, and Wormleysburg embarked on a two-year collaborative planning initiative with the assistance of ARRO Consulting Inc. and RETTEW Associates, Inc. to develop a regional comprehensive plan. The plan includes a Recreation, Park, and Open Space Plan component that was primarily funded through the Pennsylvania Department of Conservation and Natural Resources’ (DCNR) Comprehensive Recreation, Park, and Open Space Plan Grant Program. This Recreation, Park, and Open Space Plan component inventories the current state of recreation programming and park facilities within the Imagine West Shore (IWS) region and provides an assessment of the existing conditions, which provides the foundation for implementation strategies that are designed to help the boroughs meet the IWS regions’ recreation, park, and open space needs over the next ten years.

Regional Demographic Profile

In 1970, the boroughs collectively had a population of 17,748. According to the Cumberland County Planning Commission, this population decreased by 3,721 people or 21% by 2005. The estimated population within the IWS region for 2005 was 14,027. Between 2005 and 2020, the population of the boroughs is forecasted to modestly increase by 9% or 1,258 persons with a projected population of 15,285. The boroughs’ population composition is similar with slightly more females to males and larger percentages of adults aged 45 to 49, as well as children under age 5. Differences in population characteristic include Camp Hill having a higher percentage of adults over the age of 65 and school aged children, while Wormleysburg and Lemoyne Boroughs have higher percentages of adults between the ages of 20 and 35.

With regard to household size within the IWS region, this has decreased by 2% between 1990 and 2000. According to the Cumberland County Planning Commission, the average household size for the three boroughs was 2.1 persons, while the county and state averages were approximately 2.4 persons per household. The number of persons living under one roof have been trending downward for a number of years as a result of families having fewer or no children and non-traditional households, namely single parent households and individuals living alone. More detailed information on the IWS region’s demographics can be found in Section E.1, Demographic Profile.
Recreation, Park, and Open Space Profile

Public Input

Four public outreach methods were used to garner input from the IWS region’s residents. The methods include obtaining draft plan reviews and input from the IWS Comprehensive Plan Steering Committee, interviewing 17 stakeholders and 3 park and recreation community groups, distributing a regional recreation survey to residents, and holding public meetings/hearings in accordance with Section 302 of the Pennsylvania Municipalities Planning Code. Implementation of these four outreach methods exceeded the public participation requirements of DCNR.

The purpose of engaging the public in such a comprehensive manner is to learn the opinions and attitudes of residents regarding park and recreational programs and facilities from differing viewpoints. When comparing the responses from all four public outreach efforts, it becomes clear what top three recreational amenities are lacking and most desired by the IWS residents. The top three most desired recreational amenities are:

1. To create a trail network that connects points of interest within the IWS region. The preference is for trails to be off-road and within greenways that incorporate passive recreation, soften the built environment, and protect natural resources.
2. To create a better physical connection with the Susquehanna River. The preference is to improve access to the River for active water sports, such as boating, kayaking, and passive recreation along its shore, including walking and biking.
3. To increase year-round indoor activities. Specific activities should include senior programs, play areas, basketball, game room, and weight room. Constructing a new community building within Wormleysburg Borough was specifically identified.

On a final note with regard to public opinion, all three public outreach efforts showed concern over funding for recreation, parks, and open space. Most residents feel that existing facilities should be adequately maintained and expanded before new facilities are purchased. Finding creative ways to enhance the IWS region’s existing recreation, park, and open space infrastructure without spending a lot of tax dollars is important to residents.

Borough Recreation and Park Administration

Administering borough recreation and park services within the IWS region happens in three very distinct ways. Camp Hill Borough employs a full-time Director to manage its park and recreation activities with input from the borough’s recreation commission. Lemoyne Borough utilizes its parks and recreation committee to manage the park and recreation facilities, while the West Shore Recreation Commission (WSRC) is hired to provide recreational programs to residents. Wormleysburg Borough exclusively utilizes its recreation board to manage its park and recreation facilities and programs.

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Recreation, Park, and Open Space Profile

Even with these differences, some commonalities do exist in the way that boroughs administer their recreation and park services. Each borough uses its public works department for general repair and improvements to its facilities and more than 100 volunteers assist the Boroughs in bringing recreation and park services to the community. The boroughs depend greatly on volunteers to help maintain and manage the various borough recreation facilities, programs, and events offered to residents.

Recreation, Park, and Open Space Facilities

Within the Boroughs of Camp Hill, Lemoyne, and Wormleysburg, a variety of recreation, park, and open space facilities are available to residents. These facilities are owned and operated by many different entities, including the boroughs, school districts, non-profit organizations, and private businesses. The IWS region has a land area of 2,969 acres of which approximately 145 acres are dedicated to borough recreation, park, and open space facilities. These borough facilities include community rooms, mini-parks, neighborhood parks, community parks, nature preserves, specialty parks, and linear parks. The 145 acres are divided into 21 separate facilities that range in size from .06 to 53 acres.

Camp Hill Borough’s five recreation, park, and open space facilities include one community park, one community room, one linear park, one neighborhood park, and one specialty park. Together these facilities represent approximately 69 acres of borough owned and operated property that are devoted to the recreation and leisure needs of its resident population of 7,424.

Lemoyne Borough’s ten recreation, park, and open space facilities include one community room, two community parks, one mini-park, three neighborhood parks, and three specialty parks. The borough has approximately 35 acres devoted to providing recreation and leisure activities to its resident population of 3,952.

Wormleysburg Borough’s six recreation, park, and open space facilities include one community room, two community parks, one neighborhood park, and two specialty parks. Collectively, the borough has over 41 acres providing recreation and leisure activities to its resident population of 2,651.

The non-borough facilities provided through the school districts and various non-profit organizations contribute another 58 acres of recreation, park, and open space opportunities to the IWS region. These facilities include one indoor facility, four mini-parks, five neighborhood parks, and three specialty parks.

To determine if the IWS region’s recreation, park, and open space facilities meet the needs of the three boroughs’ 14,027 residents, a comparison is by first totaling the boroughs, school districts, and non-profit organizations facilities and then comparing it against the recreation, park, and open space guidelines of the National Recreation and Park Association (NRPA). The NRPA standards and

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guidelines are used to determine if the boroughs collectively contain the necessary amount and distribution of recreation, park and open space facilities to meet the needs of its current and future residents.

The NRPA recognizes that one size does not fit all and encourages flexibility in the application of its national standards and guidelines at the local level. The standards and guidelines used within the Recreation, Park, and Open Space Plan were modified to better reflect the level of services provided by the IWS region’s existing recreation, park and open space facilities. The modifications include adjusting facility size ranges for each park classification and using larger service areas with smaller acre to population ratios to compensate for the extensive network of sidewalks and the compact land uses of the IWS region. The comparison results are listed in Table D. 1.1.

Table D.1.1. IWS Region’s Recreation, Park, and Open Space Facilities Compared to Locally Adjusted NRPA Standards

<table>
<thead>
<tr>
<th>Park Classification</th>
<th>Locally Adjusted NRPA Standards</th>
<th>Year 2005 IWS Population 14,027</th>
<th>Year 2020 IWS Population 15,285</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>Current Acres</td>
<td>Surplus / Deficit (-) Acres</td>
</tr>
<tr>
<td>Mini-park</td>
<td>½ acre per 1,000 residents</td>
<td>1.64</td>
<td>-5.37</td>
</tr>
<tr>
<td>Neighborhood</td>
<td>1 acre per 1,000 residents</td>
<td>32.57</td>
<td>18.54</td>
</tr>
<tr>
<td>Community</td>
<td>5 acres per 1,000 residents</td>
<td>92.78</td>
<td>22.63</td>
</tr>
<tr>
<td>Linear</td>
<td>Variable</td>
<td>3</td>
<td>0</td>
</tr>
<tr>
<td>Specialty</td>
<td>Variable</td>
<td>59.15</td>
<td>0</td>
</tr>
</tbody>
</table>


At first glance the Table shows that there is a 6-acre shortage of mini-parks within the IWS region today, as well as anticipated in 2020. However, when the each facility’s amenities are reviewed, one can see that many neighborhood and community parks offer recreational amenities typically found in mini-parks. Therefore, there appears to be adequate mini-park amenities within the IWS region to meet both current and forecasted population demands. This observation confirms how NRPA guidelines and standards are best used as a guide and local considerations must be made part of the analysis when making final determinations on the provision of recreation, park, and open space facilities within a community.

**Recreation Programs**

Within the IWS region, more than 200 recreational programs are available to residents throughout the year. These programs are offered by many different entities, including the boroughs, county, school districts, non-profit organizations, and private businesses. These programs are quite diverse and range from free to expensive fees, active to passive activities, and young to old target participants.
Camp Hill Borough’s Recreation Department offers over 60 recreation programs. The programs range from free special events for all ages to inexpensively priced swimming lessons for youth to the more costly exercise classes for adults. The largest program offered is the Siebert Park Day Camp in the summer for ages 5 through 12. Activities fall into the categories of fitness, arts and crafts, aquatics, enrichment, sports, services, and special events. Camp Hill Borough’s Recreation Department also coordinates recreation activities in conjunction with the Camp Hill School District and its Lion Foundation to avoid duplication of programs. The borough has an active set of youth sports organizations, separate from the recreation department, available to residents for baseball, softball, soccer, and swimming.

Lemoyne Borough residents have access to the borough’s special events, its swimming pool and WSRC supplying recreation opportunities for all ages. Sixty programs were organized by WSRC and scheduled within the borough’s community room, parks, and the two public schools located within the borough. Activities ranged from aquatics, fitness and wellness, lifelong learning, special events, services, sports, and trips. Programs are designed for infants (Whee Swim, Mystical, Magical, Musical Trips) through older adults (Golden Bodies for ages 65+). With WSRC’s comprehensive, regional approach to programs, borough staff and Council concentrate on several annual special events (Hometown Day, Halloween Parade, and Christmas Tree Lighting) and the operation of the Lemoyne Borough Swimming Pool.

Wormleysburg Borough’s Recreation Board plans and conducts recreation activities. Its primary focus is offering free special events to the community. Parties for children 12 and under center on holidays (Easter, Halloween, and Christmas) and a fishing derby is held in the spring. Additional special events open to individuals of all ages in the community include summer movies in the park and an annual community day in May. In addition, 102 residents participated in WSRC activities in 2007.

Complimenting the three boroughs’ recreation programs, are the public recreation opportunities offered by the Cleve J. Fredricksen Library, located in Camp Hill Borough. The library offers recreation opportunities for all ages that include enrichment classes, social activities, and special events that are recreational in nature, as well as hosts an extensive series of teen activities that complement the boroughs’ focus on children. Over 70 Library programs were advertised in 2007. Additionally, non-profit youth athletic associations offer the IWS region organized instruction and competition in baseball, softball, cheerleading, football, soccer, and swimming.

Implementation Strategies

Based upon the data collected and public input, seven key strategies are developed to guide the enhancement of recreation, park, and open space activities within the IWS region for the next 10 years. The seven key strategies are:

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• **D.1.a. Key Strategy:** Establish recreation, park, and open space mission statements and goals for all three boroughs.
  o Camp Hill Borough should consider establishing its own recreation, park, and open space mission statement and goals.
  o Three boroughs may also want to consider establishing a single recreation, park, and open space mission statement and supporting goals for the entire IWS region.

• **D.1.b. Key Strategy:** Establish a network of trails for biking, hiking, and jogging that connects regional points of interest by making maximum use of greenways and linear parks.
  o Consider developing a trail network for the IWS region. The boroughs could realize an economy of scale by cooperatively applying for grants to prepare a regional greenway and trail master plan.
  o Should a joint approach not be pursued, each borough could independently development a master plan and implement a trail network within its own jurisdiction, anticipating logical connection points to neighboring municipalities.
  o Consider working with Pennsylvania Department of Transportation to identify state roads that can presently accommodate bike lanes and program future road improvements to allow for these lanes as transportation enhancement projects are funded.
  o Consider working with property owners to acquire land or easements where off-road trails would benefit the overall proposed non-motorized transportation network.
  o Consider adopting riparian forest buffer provisions within borough land development codes.

• **D.1.c. Key Strategy:** Repair and/or upgrade the three boroughs’ existing park facilities.
  o Continue park inspection programs, which are effective at keeping park amenities maintained and safe for park visitors.
  o Lemoyne Borough should consider working with WSRC on its future park assessments against the Consumer Product Safety Commission standards.
  o Consider systematically developing park master site plans for every park within the IWS region giving priority to parks with the most need of repairs and/or antiquated amenities.
• **D.1.d. Key Strategy:** Locate new mini- or neighborhood parks in neighborhoods that are currently under served by the IWS region’s existing park facilities.
  o For neighborhoods without safe pedestrian access to parks, consider acquiring land for future parks as opportunities present themselves. Methods that the boroughs can employ towards securing additional parkland may include fee simple acquisition, option to buy, land donations, condemnation, and conservation easements.
  o As new areas for parks are acquired, consider mainatining them as open playfields until propoer planning for recreational amnetities, which will aid in the pursuit of grant funding.

• **D.1.e. Key Strategy:** Enhance the delivery of borough recreation services to meet the needs of the IWS region and reduce duplication of efforts.
  o Consider establishing a recreation and park revenue policy that establishes a framework for borough recreation and park events and services that local elected officials, staff members and the public can support.
  o Consider scheduling periodic meetings between the administrators of the public recreation programs (the boroughs, WSRC and the library) for purposes of information sharing, cooperative planning and programmatic efforts, and the reduction of duplicated programs.
  o Formalize a joint recreation and park committee for the IWS region that is recognized and provided with authority by the boroughs to join forces and resources in the coordination of recreation events and services for the IWS community.

• **D.1.f. Key Strategy:** Provide adequate staffing and administrative support for public recreation and park services.
  o Boroughs without professional staff may want to consider adding staff or contracting with a neighboring regional recreation service agency with the objective of providing residents with access to programs and services for all ages, abilities, and income levels.
  o Camp Hill Borough should consider hiring part-time staff for the summer season to strengthen recreation services while the Director is out of the office overseeing recreation programs.
  o Wormleysburg Borough should consider augmenting its park and recreation services by joining the West Shore Recreation Commission.
  o Consideration should be given to the boroughs investing in recreation and park software to track registrations and provide residents with online information and registration options.
  o Consider jointly hiring a Certified Playground Safety Inspector (CPSI) to audit and inspect borough play structures. The boroughs could contract with a local CPSI for the service or have at least one borough employee from the IWS region acquire and maintain this two-year certification.
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Introduction

Recreation, parks, and open space have a profound impact on the IWS region's quality of life, as well as its economic vitality. These community assets help to foster social interaction, improve physical health through exercise, and reinforce an appreciation for the natural environment's flora and fauna. Additionally, with unrestricted access to the world community through the Internet, physical proximity to business centers has become less important to families and businesses when making decisions on where to locate. Factors such as the quality of schools, low crime, provision of community services, and recreational opportunity are playing larger roles in these decisions. The quality and availability of recreation, parks, and open space has never been more important to the IWS region's health and well being as it is today's society. Through this plan section the boroughs take measure of the existing recreational resources in an effort to meet the current needs and future expectations of their residents.

Plan Purpose and Goals and Community Background

To meet the Cumberland County Planning Commission (CCPC) and Pennsylvania Department of Conservation and Natural Resources' (DCNR) requirements for recreation, parks, and open space planning, this section's recreation, parks, and open space discussion is supported by the community background, socio-economic characteristics, and physical attributes discussed in other Sections of this Comprehensive Plan. The following list identifies the Sections where this supporting documentation is found:

- Section A.1, Introduction – Describes the purpose of this Plan, notes community concerns to be addressed, what this plan intends to accomplish, regional setting and geographic location, and how the public is to use this plan.
- Section E.1, Demographic Profile – Provides socio-economic trends based upon age, ethnicity, and gender.
- Section E.2, Existing Land Use Profile – Provides existing land use information and graphically represents the diversity of the boroughs' land use on Map E.2.1.
- Section E.3, Natural, Cultural, and Historic Resources Profile – Inventories and discusses the importance of floodplains, wetlands, waterways, unique natural areas, woodlands, geological features, steep slopes, soils, and significant historic and cultural sites. Maps E.3.1 through E.3.9 depict the boroughs' natural, cultural, and historic resources.
- Section E.4, Transportation Profile – Provides information on the man-made corridors that traverse the IWS region. Map E.4.1 depicts the man-made corridors. Although DCNR's guidelines call for a single map that shows man-made corridors, water resources, natural features, steep slopes, and cultural and historic resources, it is not provided because placing all these layers of data on one map that fits within the framework of this plan renders it difficult, if not impossible, to interpret.
- Section E.6, Community Facilities Profile – Identifies the governmental structure of the three boroughs.

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- Section E.7, Economic Base Profile – Describes educational attainment, per capita income, major employment sectors, and the overall economic and fiscal health of the IWS region.

This section identifies the existing condition of the IWS region’s recreation, parks, and open space facilities and programs to shed light on appropriate recommendations for their expansion and improvement. It is divided into two parts, a Profile and Element component. The Profile component discusses the public participation process (Page D.1-14), the boroughs’ recreation and park administration (Page D.1-19) and recreation and park personnel (Page D.1-26), inventories park and open space facilities (Page D.1-31), facilities and equipment maintenance programs (D.1-51), recreation programs (Page D.1-52), and financial resources earmarked for the provision of recreation within the region (Page D.1-59). The Element component documents the recreation, park, and open space themes identified by the boroughs (Page D.1-69), describes regional implementation strategies and recommendations (Page D.1-73), and organizes the strategies into a prioritized five-year implementation plan for operations (Page D.1-90) and ten-year capital improvement plan for facilities and (Page D.1-101).

The bulk of the information presented in this section was obtained through surveys completed by the Camp Hill Borough Recreation Department Director, Lemoyne Borough Manager and Public Works Director, West Shore Recreation Commission (WSRC) Director, and the Wormleysburg Borough Manager and Recreation Board Chairman. The surveys used to solicit the boroughs’ input and participation in this plan section are found in Appendices D.1.1 and D.1.2.

Borough Recreation and Park Mission Statements and Goals

A mission statement concisely describes a recreation and park organization’s purpose and responsibilities in upholding the interests of its constituents. Goals established by such an organization allows it to benchmark progress towards achieving its mission. Goals also provide the organization with the framework in which implementation strategies are organized for easy execution.

For a successful recreation, parks, and open space network within the IWS region, it is important that each borough have a mission statement and goals that are clearly focused on guiding its recreation and park activities over the next 10 years. Presently, Lemoyne and Wormleysburg Boroughs have statements and goals that provide their recreation and park organizations with direction in meeting the recreational needs of their community. These are:

- Lemoyne Borough
  - Mission Statement:
    - To provide the residents of the Borough of Lemoyne with safe, well maintained, regionally located, and handicapped accessible recreational facilities and to insure appropriate open space is maintained.
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Goals:
- Maintain high quality parks, recreational areas, and open space.
- Expand parks, recreational areas, and open space when practical.

Wormleysburg Borough

Mission Statement:
- To identify and develop more areas for the purpose of recreational activities and buffer zones.

Goals:
- Expand recreation possibilities by improving existing parks, developing new parks, and building a community center.
- Expand senior activities.
- Add facilities that expand recreation for residents ages 16 through 45.

It is recommended that Camp Hill Borough establish its own mission statement and goals. However, consideration may be given to establishing a single mission statement and supporting goals for the entire IWS region. The following draft mission statement and goals are provided for the boroughs’ consideration:

Imagine West Shore Region

Draft Mission Statement:
- To provide a premier recreation, park, and open space network within the IWS region that meets the expectation of residents by providing life-long recreational opportunities that contribute to the IWS region’s high quality of life.

Draft Goals:
- Maintain high quality recreation, parks, and open space.
- Improve existing recreation, parks, and open space.
- Expand existing recreation, parks, and open space areas.
- Develop new parks in neighborhoods with no or limited pedestrian access to existing parks, recreational areas, and open space.
- Provide a conveniently located community center within each borough.
- Expand leisure activities for all age groups.

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- Add facilities that expand recreation for residents ages 16 through 45, such as skate parks and community centers.
- Provide a network of biking, walking, and jogging trails throughout the IWS region.
- Develop greenbelts to connect parks and residential areas.
- Increase year-round recreational programs for residents.
- Improve access to and use of the Susquehanna River.

Public Participation

As part of the open space, park, and recreation planning process, four public outreach methods were used to garner input from the IWS region's residents. The planning staff sought community input through the IWS Comprehensive Plan Steering Committee, stakeholder interviews and community groups, the 2008 Regional Recreation Survey for the Boroughs of Camp Hill, Lemoyne, and Wormleysburg, and Borough public meetings/hearings held in accordance with Section 302 of the Pennsylvania Municipalities Planning Code (MPC). The combined use of these four methods of outreach exceeds the public participation requirements of the DCNR Comprehensive Recreation, Park, and Open Space Plan Grant Program.

The purpose of engaging the public in such a comprehensive manner is to learn the opinions and attitudes of residents regarding park and recreational programs and facilities from differing viewpoints. The objectives of the public participation program are to document current recreational patterns and factors limiting participation, attitudes regarding park and recreational facilities, opinions about current recreational opportunities, and recreational priorities for the future.

Imagine West Shore Comprehensive Plan Steering Committee

The most notable contribution was from the IWS Comprehensive Plan Steering Committee, which was engaged in the planning process from the beginning through the regional comprehensive plan's adoption. The committee was made up of municipal officials, community leaders, and residents representing all three boroughs. Early in the planning process, the committee participated in a consensus building exercise that identified each borough’s top ten assets and challenges for the next 10 years. These priorities were then analyzed and the recurring responses used to establish regional themes for the IWS comprehensive plan. The following list summarizes the regional recreation, parks, and open space themes that resulted:

- Parks are important to attract families and maintain the quality of life.
- Provide a varied range of active and passive recreation opportunities (services, programs, and facilities) for all users.
- Use natural features to provide better connections between neighborhoods, parks, areas, and communities.
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- Enhance community and neighborhood aesthetics and attractiveness.
- Green neighborhoods and soften the urban edge using street trees, landscaping, and pocket parks.
- Improve access to, utilization of, and promotion of the Susquehanna River, as it is an important resource.
- Flooding and stormwater management (natural methods) are key considerations surrounding small streams, specific areas, and the Susquehanna River.
- Location, proximity, and connections between the boroughs are an asset in cooperating to provide recreation, parks, and open space.
- Much inter-municipal cooperation and not competition is needed for recreation, parks, and open space. The WSRC is an example of existing park and recreation regional cooperation.
- Duplication of services and programs exist.
- Good, open school district and borough relationships are important for providing park and recreation opportunities.
- There is concern over taxes versus the level of service and maintenance required for parks and recreation services.

In addition to these recreational themes, the steering committee identified the following needs through its discussions on the Natural, Cultural, and Historic Resources, Transportation, and Housing and Neighborhood Plan Elements:

- Greenway and water trail development and river access along the Susquehanna River and Conodoguinet Creek. (Implementation Strategy B.3.a.)
- Develop or revise Capital Improvements Programs for community facilities such as recreation, parks, and open space. (Implementation Strategy B.4.e.)
- Determine if there is interest and if it is feasible to repair the Walnut Street Bridge. (Implementation Strategy B.4.j.)
- Develop neighborhood greens and pocket parks. (Implementation Strategy B.5.a)
  - Lemoyne Borough:
    - North of 5th Street between Frazier Road and Walnut Street.
    - North of 9th Street on the west side between Ohio and Pennsylvania Avenues.
    - Herman Avenue between the southwest corner of South 6th Street and Herman Avenue.
- Ensure that school recreation facilities and municipal parks are retained and used by neighborhood residents. (Implementation Strategy B.5.b)
  - Camp Hill School District’s Shaffer Elementary School.
  - West Shore School District’s Lemoyne Middle School.

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Recreation, Park, and Open Space Stakeholder and Community Group Interviews

To engage additional stakeholders from the IWS region, interviews were held with 17 individuals, and three community group meetings were attended. The stakeholder interviews provided recreation, parks, and open space perspectives from 12 residents (four from each borough), one historical society member, two Borough Council members, and two revitalization committee members. The community group meetings of Wormleysburg Borough Recreation Board, Wormleysburg Riverfront Committee, and the Camp Hill Borough Recreation Commission provided insight into these municipal park and recreation agencies’ operations and issues of concern. Lemoyne Borough does not have a municipal body that focuses on parks and recreation, but instead relies on the services of the West Shore Recreation Commission (WSRC). The WSRC provides West Shore School District municipalities, except for Wormleysburg Borough, with recreation services. The responses from the stakeholder interviews and community group meetings are summarized below.

- Make better use of the river frontage by creating facilities for walking, biking, and water access along the Susquehanna River.
- Support the River Walk Project between the Market Street and Harvey Taylor Bridges, including restoring the Walnut Street Bridge to City Island.
- Provide more passive recreation areas (walking, nature trails, biking, etc.) that would appeal to adults. The Leighton Nature Preserve may present an opportunity for a new passive recreation area.
- Support the maintenance of existing active recreation facilities and programs.
- Plant additional shade trees at playground areas where necessary to make them more usable during the hot summer months.
- A need was expressed for facilities to serve middle-aged people.
- Walking and biking on the existing system of streets and sidewalks is unsafe due to traffic safety concerns.
- Siebert Park is most appreciated because of its mix of uses serving people of different ages and interests. The most commonly cited maintenance needs were for the swimming pool and the running track.
- There is concern that Camp Hill Borough facilities are being over utilized as a result of borough visitors.
- There is concern over littering and vandalism at Camp Hill Borough’s parks, and many felt that this was a significant detractor to their overall condition.
- Several residents interviewed utilized indoor programs such as yoga and senior fitness classes, and they expressed a desire for continued support of these programs.
- Lemoyne and Wormleysburg Boroughs’ residents expressed a desire to have access to year-round indoor recreation and fitness facilities.
- Wormleysburg Borough’s park amenities need to be modernized.
- Biking and walking opportunities are largely limited by the lack of sidewalks and bicycle lanes.
Imagine West Shore

Public Recreation, Park, and Open Space Survey

A copy of the 2008 Regional Recreation Survey for the Boroughs of Camp Hill, Lemoyne, and Wormleysburg is located in Appendix D.1.3. Each borough was responsible for distributing the public Survey in a manner that it felt was most appropriate in reaching its residents. The chosen methods of delivery included emailing the Surveys and handing them out at various borough meetings. The boroughs’ efforts produced eighteen surveys. The raw survey results are located in Appendix D.1.4. Although eighteen surveys do not provide a representative sample of the IWS region’s population, the public opinions gathered generally agree with the park and recreation comments documented through the stakeholder interviews, community meetings, and steering committee. These survey results are consider to be only a quarter of the community’s input in guiding the development of this plan. The summarized results are:

- The top three types of activities that residents participate in regularly are:
  - Walking – Equally enjoyed within and outside of the IWS region.
  - Baseball and Softball – Mostly enjoyed within the IWS region.
  - Biking – Equally enjoyed within and outside of the IWS region.

- The top three types of activities that residents participate in, but cannot within the IWS region are:
  - Biking – Because there are no or poor trails, unsafe roads, and no marked areas.
  - Boating – Because there is no or poor access to the Susquehanna River.
  - Indoor Activities – Because there are no indoor play areas, basketball, game room, and/or weight room.

- The recreation amenities rated by residents as good are:
  - Formal play fields.
  - Small neighborhood parks.
  - Water recreation.

- The recreation amenities rated by residents as poor are:
  - Biking, walking, and jogging trails.
  - Natural areas and greenways.
  - Recreational programs and facilities for middle-aged adults.

- The recreation amenities rated by residents as high priorities are:
  - Biking, walking, and jogging trails.
  - Natural areas and greenways.
  - Recreational facilities for ages 5 through 17.
• The recreation amenities rated by residents as low priorities are:
  o Formal play fields.
  o Formal play courts.
  o No clear third selection emerged from the responses.

Borough Public Meetings and Hearings

Rounding out the public outreach efforts for the recreation, parks, and open space plan were the public review and comment meetings and hearings required by Section 302 of the MPC. These borough meetings and hearings provided the boroughs, as well as their residents, with additional opportunities to provide comments on the draft regional comprehensive plan of which this Recreation, Park and Open Space Plan is part. The public meetings were held throughout the months of August and September 2008 and a joint public hearing of the Borough Councils was held in January 2009. The purpose of this Joint hearing was for the boroughs to collect any final comments on the draft plan and to show solidarity in moving forward with plan adoption and implementation.

Public Participation Results

When comparing the responses from all four public outreach efforts, it becomes clear what top three recreational amenities are lacking and most desired by the IWS residents. There is no doubt that a strong need exists for a trail network that connects points of interest within the IWS region. The preference is for trails to be off-road and within greenways that incorporate passive recreation, soften the built environment, and protect natural resources. Providing such green trail connections within the built landscape of the IWS region can be difficult and costly, but not impossible. Secondly, the residents desire a better physical connection with the Susquehanna River. The preference is to improve access to the River for active water sports, such as boating and kayaking and passive recreation along its shore, including walking and biking. Thirdly, residents feel a need for increased year-round indoor activities. Specific activities include senior programs, play areas, basketball, game room, and weight room. Constructing a new community building within Wormleysburg Borough may help address this need.

On a final note with regard to public opinion, all three public outreach efforts showed concern over funding for recreation, parks, and open space. Most residents feel that existing facilities should be adequately maintained and expanded before new facilities are purchased. Finding creative ways to enhance the IWS region’s existing recreation, park, and open space infrastructure without spending a lot of tax dollars is important to residents. This is why funding options are suggested for each implementation strategy identified in the Recreation, Park, and Open Space Plan Element of this plan.

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Borough Recreation and Park Administration

Borough administration for recreation, park, and open space within the IWS region takes on three very distinct forms. Camp Hill Borough employs a full-time Director to manage its park and recreation activities with input from the Borough’s Recreation Commission. Lemoyne Borough utilizes its volunteer parks and recreation committee to manage the park and recreation facilities, while the WSRC provides recreational programs to its residents. Wormleysburg Borough exclusively utilizes its volunteer recreation board to manage its park and recreation facilities and programs. All three boroughs use their maintenance or public works departments for general repair and improvements to their recreation, park, and open space facilities.

Borough Legal Documents Authorizing Recreation and Park Agencies

The legal documents authorizing the Camp Hill Borough Recreation Commission and the Recreation Department are not available through the borough. As a substitute, a history of the genesis and evolution of the Camp Hill Borough Recreation Department is to be described here when provided by the borough.

Lemoyne Borough Council records indicate that the parks and recreation committee was created on August 05, 1962. A motion of the Lemoyne Borough Council created the committee, whose purpose is to assist Borough Council with recreational needs. A copy of the meeting minutes is not available and therefore could not be included with this plan. However, in April of 1968 Lemoyne Borough did enter into an Intermunicipal Agreement with the West Shore School District and the seven other boroughs and townships located within the District to authorize the West Shore Recreation Board, now known as WSRC to provide recreational programs to its residents. The Agreement was last updated on January 01, 2003 and is provided in Appendix D.1.5. Under the Agreement the WSRC is to:

- Hold regular meetings.
- Provide a framework and mechanism to maintain recreation services and facilities through joint efforts.
- Organize, manage, sponsor, and supervise community events through joint efforts.
- Prevent duplications of effort and maximize cost effectiveness.
- Mobilize community resources to effectively and economically meet the present and future recreation and parks needs of residents.
- Purchase, acquire by gift or otherwise lease, let and convey, by sale or lease real property.
- Sell, convey, and devise real property.
- Employ and terminate personnel for the purpose of carrying out its duties.
- Submit and annual report and audit of its activities to the participating entities.
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On August 10, 1976, the Wormleysburg Borough Council passed Ordinance 296 establishing the Wormleysburg Borough Recreation Board. A codified version (Borough Code Section 1-601) of Wormleysburg Borough Ordinance 296 is provided in Appendix D.1.6. The Ordinance mandates that the recreation board will consist of 7 members appointed by Borough Council, who will serve 5-year terms. The recreation board is given the power to operate and supervise borough-owned recreation areas, facilities, and centers. As part of the recreation board’s duties, it is to:

- Hold regular meetings.
- Recommend rules and regulations governing the operation and conduct of the borough’s recreation facilities.
- Supervise the borough’s public parks, playfields, and other recreation areas and facilities.
- Maintain the borough’s public parks, playfields, and other recreation areas and facilities.
- Review, respond and, make recommendations to Borough Council on:
  - Acquisition of real estate.
  - Construction, improvement, and replacement of facilities and equipment.
  - Employment of play leaders, recreation directors, supervisors, superintendents, etc.
- Offer recommendations to the Borough Planning Commission with respect to public or private recreation land and related facilities being considered in the subdivision review process.
- Submit a detailed budget to Borough Council.
- Keep full and complete park and recreation records and present them to Borough Council.

The Wormleysburg Borough Recreation Board also may accept grants, gifts, and donations of service, equipment or money for use as specified by the donor or by the terms of acceptance. Any grant, gift, or donation is to be declared property of the borough and disbursed through the general fund as specified by the donor or by the terms of acceptance. The recreation board cannot enter into a contract or obligate the borough without Borough Council’s approval.

Wormleysburg Borough was also a participating member of the West Shore Recreation Board (WSRC) from its April 1968 inception through 1992 when the borough withdrew from the regional cooperative.

Two of the three boroughs have legal documentation that establishes their park and recreational organizations and activities. Although Camp Hill Borough verbally confirmed that its Council formally established a recreation department and commission, it was unable to provide physical evidence. Camp Hill Borough may want to consider adopting a new park and recreation ordinance to replace the missing documentation and formalize its park and recreational services.
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Borough Recreation and Park Relationships with Community Organizations

The boroughs’ relationships with community organizations (i.e., athletic associations, senior citizens) that also provide recreation or leisure activities within the IWS region are two fold. The relationships include the boroughs:

- Working directly with community organizations to provide recreation or leisure activities.
- Avoiding direct competition of recreation or leisure activities by not duplicating the activities already being offered by another provider.

By operating in this manner, the boroughs have created a healthy working relationship among themselves and with the various public and private recreation providers within the IWS region. This approach has fostered an environment whereby all recreation providers can maximize the use of their limited resources by providing meaningful and desired recreation to the residents through the shared use of facilities.

Borough Recreation and Park Cooperative Efforts and Agreements

Cooperative efforts and/or agreements are excellent tools in providing residents with the most comprehensive level of recreation, park, and open space services in the most cost efficient manner. The IWS region’s cooperative efforts and/or agreements involve the boroughs, school districts, park and recreation providers, community groups, and private businesses at either the borough or regional level. Typically, the types of cooperation include joint use of facilities and/or programs, volunteering time, donating money, and promotional discounts by local organizations or businesses. The IWS region is fortunate to have a number of these multi-agency initiatives currently underway.

Examples of these cooperative efforts and/or agreements include, but are not limited to, the following:

- Grace Milliman Pollock Performing Arts Center
- Greater West Shore Baseball League
- West Shore Recreation Commission
- West Shore Vikings Football Program

Each borough takes maximum advantage of opportunities to partner with other organizations, agencies, and businesses that offer recreational activities to its residents. This spirit of cooperation should be continued when implementing the recommended strategies of the Recreation, Park, and Open Space Element.

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Borough Recreation and Park Public Relations and Marketing

A community’s use of its recreation, park, and open space amenities directly translates into the level of support and resources that are directed to those amenities. The more people that participate in recreational programs and visit park facilities the more effort they put forth to ensure that these amenities meet their needs and are in good repair. Users are the best advocates for making sure that the necessary resources are available to meet a community’s recreation, park, and open space needs.

Within the IWS region, all three boroughs have good relationships with their citizens regarding the quality and type of recreation, park, and open space amenities that they provide. This is evident by the fact that more than 100 residents volunteer their time to help the boroughs with various park projects and recreational programs throughout the year.

The boroughs’ recreation, park, and open space marketing strategies vary a bit, but each have success in communicating recreational opportunities to their residents. Camp Hill Borough advertises on its website, in its newsletter, in the local newspapers, with flyers posted in the Camp Hill Schools, and by word of mouth. Lemoyne Borough promotes its facilities and programs through the WSRC, which mails a seasonal brochure to borough residents, offers a website with real time information on activities, and by word of mouth. WSRC also distributes flyers to elementary students within the West Shore School District and St. Theresa’s School. To supplement the promotional efforts of the WSRC, Lemoyne Borough activated its new website in August 2008. Wormleysburg Borough promotes its facilities and programs on its website, in its newsletter, on local billboards and message boards, through the West Shore School District, and by word of mouth.

Over the years, each borough has devised an effective public relations and marketing strategy that agrees with its available financial and personnel resources. The need to change or modify these strategies was not identified through the planning process. Therefore, the boroughs’ methods used to relate to their residents and market their recreational services appear to be successful.

Borough Policies and Procedures Governing Recreation and Park Operations

Each borough has in place appropriate policies and procedures that govern the general operations of its recreation programs and park facilities. These policies and procedures are typically found embedded within various codes and ordinances of each borough. Although defined differently by the boroughs, general operations include facility activity use, resident vs. non-resident access, policy manuals, and risk management programs.
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Recreation and Park Use

Camp Hill Borough’s recreation, park, and open space facilities are mostly open to both residents and non-residents, as long as they make application and follow all applicable rules and regulations. For new applicants, final use approval is at the discretion of Borough Council. Membership to the Camp Hill Borough Municipal Pool is restricted to borough residents and the residents of five neighboring municipalities. The tennis courts are exclusively reserved for use by borough residents.

Lemoyne Borough’s recreation, park, and open space facilities are also mostly open to both residents and non-residents. Pavilions in any park, except Negley Park, can be reserved for a fee by making application through the borough’s administrative offices. The pavilion at Negley Park is only available to borough residents, who also must apply for use at the borough’s administrative offices. The tennis courts are exclusively reserved for use by borough residents for a fee.

Wormleysburg Borough’s recreation, park, and open space facilities are open to both residents and non-residents alike.

Policy Manuals

Camp Hill and Wormleysburg Boroughs do not have specific park and recreation manuals, but utilize their respective general codes and ordinances for enforcement and administration purposes. Lemoyne Borough also follows its general codes and ordinances for its park and recreation operations, but also has established an operational policy manual for the Lemoyne Borough Swimming Pool. This manual outlines the specific responsibilities for the Pool Manager, Assistant Pool Manager, and Lifeguards, as well as establishes an emergency action plan and the rules for those using the facility. On the recreation program side for Lemoyne Borough, programs are governed by the rules and regulations put in place by the WSRC through its Intergovernmental Agreement (2003). Additionally, WSRC’s has established a personnel manual, participation policy, participant code of conduct, program pricing formula, and staff manuals for West Shore Natatorium and PlayZone Summer Day Camp.

Risk Management Programs

In Camp Hill Borough, the public works department handles the risk management duties for the borough parks and open space facilities, while the borough’s insurance company conducts annual safety assessments of the playgrounds. Camp Hill Borough advised that all of its playgrounds have been updated in the past 10 years and meet the United States Consumer Product Safety Commission (CPSC) standards.

Lemoyne Borough’s park and recreation risk management program is administered through the Lemoyne Borough Maintenance Department. The maintenance department conducts weekly safety inspections on all park equipment to ensure that it is safe and
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free from risk. The borough indicated its maintenance department personnel undergo educational training to stay current on park and recreation safety issues and it makes every effort to meet the CPSC standards.

Wormleysburg Borough performs weekly general inspections and monthly detailed inspections of its recreation, park, and open space facilities as part of its risk management program. Wormleysburg Borough advised that its parks are updated regularly and do meet the CPSC standards.

Analysis of Borough Policies and Procedures Governing Recreation and Park Operations

Generally speaking, the boroughs have put in place appropriate policies and procedures that govern their recreation programs and park facilities. Although Camp Hill and Wormleysburg Boroughs would benefit from establishing specific park and recreation manuals, all three boroughs have customized policies and execute risk maintenance programs suited to their available resources. The need to change or modify these strategies was not identified through the planning process. Therefore, the boroughs’ policies and procedures governing their recreation and park operations appear to be appropriate for their governmental structure.

Public Opportunities for Recreation and Park Planning

Ongoing public input into the boroughs’ recreation, park and open space facilities and programs is necessary if these services are to remain responsive to the IWS region’s recreation and leisure needs. The bulk of community input into recreation and park planning within the IWS region is provided through meetings of the local park and recreation citizen advisory organizations. These organizations are the Camp Hill Borough Recreation Commission, Lemoyne Borough Parks and Recreation Committee, and Wormleysburg Borough Recreation Board.

In addition to the local park and recreation citizen advisory organizations meetings, opportunities for public participation into park and recreation planning are available to residents by attending Borough Council and WSRC meetings. When the need arises, the boroughs also seek public input on issues of concern or through special studies, such as this comprehensive planning initiative. On a final note, the WSRC takes public input a few steps further in Lemoyne Borough by offering evaluation forms to participants during the activities, as well as on its website.

As described above, the boroughs offer multiple venues to its residents to share their opinions on planning for recreation and park facilities and operations. Supporting this assessment is the fact that a need to increase public access to recreation and park planning was not identified through the planning process. Consequently, the boroughs’ provide ample access to residents who are interested in participating in their planning activities.

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Borough Recreation and Park Record-keeping Procedures

The ability of the boroughs to keep detailed records on recreation, park, and open space operations and finances is imperative to successfully meeting current leisure needs within the IWS region, as well as anticipating any future recreational needs. Each borough has tailored a recreation and park record-keeping system that appropriately fits within its operational structure.

Camp Hill Borough processes all recreation and park paperwork through its Park and Recreation Department. Users of the borough’s recreation services are required to either visit or call the Department. The borough’s Finance Manager, who also pays all associated park and recreation bills, processes park and recreation user fees.

In Lemoyne Borough, the maintenance department maintains daily logs of complaints and maintenance operations for the park system. On the recreation program side for Lemoyne Borough, the WSRC maintains the records through its registration software, ActiveNet. This system allows users to register in person, by telephone, via fax, or online. ActiveNet generates rosters and attendance records, daily close reports, and statistical reports for each program season. WSRC utilizes Peachtree Complete Accounting software to track organizational revenue and expenses. The WSRC provides seasonal statistical reports to Lemoyne Borough three times per year.

Record keeping in Wormleysburg Borough is handled by the Borough Recreation Board. The board verbally presents monthly recreation activity reports to Borough Council making them part of the public record.

Each borough has customized its record-keeping procedures to meet its needs. Although Wormleysburg Borough may benefit from having written monthly recreation activity reports submitted to Borough Council, the need to change or modify its record keeping procedures was not identified through the planning process.

Borough Recreation and Park Administration Problems

To accurately document recreation and park administration problems within the IWS region, the boroughs’ staffs responsible for providing park and recreational services to residents were consulted. Based upon the responses received by the Camp Hill Borough Recreation Department Director, Lemoyne Borough Manager and Public Works Director, and the Wormleysburg Borough Manager and Recreation Board Chairman the existing administrative problems are:

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- **Camp Hill Borough**
  - Lacks a second office staff person to help with calls and/or registrations during peak seasons.
- **Lemoyne Borough**
  - Lacks sufficient funding.
- **Wormleysburg Borough**
  - Lacks sufficient funding.

Lack of funding is a universal problem. The boroughs, like other municipalities within the Commonwealth, seek creative ways to supplement their general funds when providing both the required and desired level of services to their residents. With sufficient revenue, the boroughs will be better equipped to address administrative problems as they arise. This includes Camp Hill Borough’s need to temporarily hire part-time staff during peak recreational seasons.

**Borough Recreation and Park Personnel**

The level of recreation and park personnel varies greatly among the boroughs. The boroughs, as a whole, provide much of the physical park and recreation facilities with the IWS region. However, volunteers or service organizations implement the majority of park and recreation programs within the IWS region. The following sections describe the personnel composition of each borough’s recreation and park services.

**Borough Recreation and Park Organization Charts**

The following charts reflect the current recreation and park management organizational structures of Camp Hill (Figure D.1.1), Lemoyne (Figure D.1.2), and Wormleysburg (Figure D.1.3) Boroughs. The existing organizational structure of each borough appears to adequately meet the recreation and park needs of the municipality. No organizational changes were suggested through the planning process.
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Borough Recreation and Park Hired Personnel Breakdown by Job Descriptions and Roles and Responsibilities

Detailed job descriptions for paid recreation and park staff for Camp Hill and Lemoyne Boroughs are provided in Appendix D.1.7. Wormleysburg Borough is not represented in the following discussion, as it does not have paid recreation and park staff.

In Camp Hill, one paid staff person is responsible for the day-to-day operations of the borough’s recreational programs and facilities. The Camp Hill Borough Recreation Department Director fills multiple roles by serving as the editor of newsletters, manager of accounts receivable and payable, director of programs, staff for the recreation commission, record keeper, employer, grant writer, and inspector of facilities. In addition to the typical administrative duties required to keep the department operational, the Director is also responsible for scheduling recreation programs and use of athletic fields, community room, pavilions, the Environment, Education, and Recreation Center, and the Willow Park community sign.

Staffing recreation and park services in Lemoyne Borough is achieved by hiring seasonal full-time employees to manage the community swimming pool, as well as contracting with the WSRC for year-round recreational programs. The seasonal employees that operate the Lemoyne Borough Swimming Pool include a Manager, Assistant Manager, and Lifeguards. The Manager is responsible for the overall operation of the Swimming Pool, which includes hiring lifeguards, maintaining lifesaving equipment, scheduling staff shifts and use of pool, and preparing activity and accident reports. The Assistant Manager executes duties assigned...
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by the Pool Manager, which includes staffing his area of assignment, supervising lifeguards, and enforcing the pool's rules and regulations. Lifeguards are responsible for daily lifesaving duties.

With a staff of five, the WSRC brings recreational programs to the residents of Lemoyne Borough. The responsibility of managing the WSRC is its Director. The Director is responsible for newsletters, the budget, insurance policies, annual audits, payroll, recreation programming, staffing the WSRC, record keeping, employing staff, and publicizing services. To assist the Director in fulfilling these duties, a Recreation Manager and Senior Program Coordinator provide support by overseeing the preparation, organization, implementation, and evaluation of all recreational programs that they are assigned. The Manager and Coordinator also assist with printing and distributing brochures/promotional materials, implementing new programs and activities, preparing statistical and annual reports, and purchasing and maintaining company vehicles. A Program Coordinator is hired to primarily oversee the year-round aquatic activities at the West Shore Natatorium. Rounding out the WSRC team is a Senior Customer Service Representative who serves as the primary point of contact for all WSRC customers. The Service Representative facilitates participant registrations, maintains program schedules, assists with payroll, staffs the telephones, maintains the website, and provides overall office support duties.

Borough Recreation and Park Volunteer Personnel Breakdown

Within the IWS region, volunteers are vital to the provision of recreation and park services offered. All three boroughs depend greatly on volunteers to help guide their recreation and park decision-making process, as well as maintain and manage the various borough recreation facilities, programs, and events offered to residents. Presently, there are more than 100 recreation and park volunteers serving the three boroughs.

Within Camp Hill Borough there are more than 25 volunteers that regularly assist the borough in providing recreation services to the community. Eleven serve on the WSRC, while 3 volunteers help set up for special events and another 15 help run the events throughout the year.

Lemoyne Borough has three volunteers serving on the Lemoyne Borough Park and Recreation Committee and one serving on the WSRC Board of Representatives. In addition, many community members volunteer for the spring cleanup in April and other special events. Through the WSRC, approximately 61 volunteers contribute to the provision of recreation within its service area, which includes Lemoyne Borough. The breakdown is: 16 serve on the Board of Representatives, 10 serve on the Skate Park Focus Group, 25 serve at the Hershey Track and Field Games Local Meet, and 15 serve at various activities throughout the year.
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For Wormleysburg Borough, there are approximately 20 volunteers that orchestrate the recreation and park services offered by the borough. Three serve on Borough Council, 7 serve on the Borough Recreation Board, and about 10 volunteer at various activities throughout the year.

Training for New or Promoted Recreation and Park Staff and Volunteers

Training of new or promoted staff is necessary to ensure the seamless operation of a recreation and park department and the services that it offers. Since there are more recreation and park volunteers than paid professional staff, training for volunteers is equally important to the successful delivery of borough recreation and leisure services.

In Camp Hill Borough, the Recreation Director is hired by Borough Council and trained on the job with oversight by the Borough Manager. The volunteers that serve on the recreation commission are appointed by Borough Council and voted on by the recreation commission. Newly appointed commissioners are trained on the job by their fellow commissioners. Residents that volunteer to help run a recreation program or event are asked to arrive early and receive instruction on their upcoming duties by the Recreation Director.

Swimming Pool Staff that have lifeguard, CPR, and first aid certifications are hired by Lemoyne Borough Council and then trained on the Pool’s operation manual by borough supervisory staff. The volunteers that serve on the Lemoyne Borough Park and Recreation Commission are appointed by Borough Council and trained on the job by their peers. Regarding the WSRC, the Board of Representatives are appointed in accordance with the intergovernmental agreement. More seasoned representatives train the new board members while performing on the job responsibilities. The WSRC Director is hired and trained by the WSRC Board of Representatives. The Director is then responsible for hiring and initially training the remaining WSRC staff. Ongoing staff training is provided with continuing education opportunities throughout the year. The WSRC volunteers are recruited and trained by their supervising Program Coordinators.

Wormleysburg Borough Council appoints volunteers to the recreation board. New members of the board are trained on the job by their peers. Residents that volunteer to assist the recreation board in providing programs and events are given instruction by the board members prior to the beginning of the activity.

The hiring, appointment, and training protocols followed by each borough is appropriate for their individual needs. Changing or modifying the boroughs’ hiring and training protocol was not identified through the planning process.

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Borough Recreation and Park Staffing Needs

After consultation with the borough recreation providers, it is apparent that they feel adequately staffed to effectively administer and maintain recreation and park facilities, programs, and services that are or will be offered in the foreseeable future. Camp Hill Borough sees a need to hire seasonal full-time help during the peak times of program registrations. It appears that this lack of need for paid staff is directly related to the high number of recreation and park volunteers within the IWS region. Should this high level of volunteer support be sustained within the IWS region, there appears to be minimal need for the boroughs to hire additional recreation and park staff.

Recreation, Park, and Open Space Facilities Inventory

Within the Boroughs of Camp Hill, Lemoyne, and Wormleysburg, a variety of recreation, park, and open space facilities are available to residents. These facilities are owned and operated by many different entities, including the boroughs, Camp Hill School District, West Shore School District, non-profit organizations, and private businesses. Map D.1.1 identifies the recreation, park, and open space facilities located within the IWS region.

The following sections inventory the recreation, park, and open space facilities within the IWS region and compare their levels of service against the National Recreation and Park Association (NRPA) Standards. These sections also give consideration to the public opinions gathered through the IWS Comprehensive Plan Steering Committee, stakeholder interviews, community group meetings, the 2008 Regional Recreation Survey for the Boroughs of Camp Hill, Lemoyne, and Wormleysburg, and borough public meetings and hearings. By doing so, existing and anticipated recreation and leisure facility needs for the boroughs have been identified, including where new parks and open spaces may be needed, the types of facilities that may be desired, and which facilities may need to be renovated or expanded. Implementation strategies to meet the identified needs are found in the Recreation, Park, and Open Space Plan Element.

Borough Recreation, Park, and Open Space Facilities

The three boroughs have a land area of 2,969 acres of which approximately 145 acres are dedicated to recreation, park, and open space facilities. These facilities include community rooms, mini-parks (pocket parks and tot lots), neighborhood parks, community parks, nature preserves, specialty parks, and linear parks. The 145 acres are divided into 21 separate facilities that range in size from .06 acres (Wormleysburg Borough’s Knisely Hall) to 53 acres (Camp Hill Borough’s Christian L. Seibert Memorial Park). The following sections list the facilities by borough.

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Camp Hill Borough

Camp Hill Borough’s five recreation, park, and open space facilities include one community park, one community room, one linear park, one neighborhood park, and one specialty park. Together these facilities represent approximately 69 acres of borough owned and operated property that are devoted to the recreation and leisure needs of its resident population of 7,424. These facilities are further described in Table D.1.2. This Table identifies corresponding numbers to Map D.1.1 and each facility’s classification, acreage, general condition, and amenities/usage.

Table D.1.2. Camp Hill Borough Recreation, Park, and Open Space Facilities

<table>
<thead>
<tr>
<th>Map No.</th>
<th>Facility</th>
<th>Type</th>
<th>Acreage</th>
<th>Condition</th>
<th>Amenities/Use</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Christian L. Seibert Memorial</td>
<td>Community Park</td>
<td>53</td>
<td>Good</td>
<td>• Baseball Field</td>
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<td></td>
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<td>• Basketball Court</td>
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<td>• Biking Trail</td>
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<td>• Dog Walking Area</td>
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<td>• Environmental, Education, and Recreation Center</td>
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<td>• Football/Soccer Field</td>
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<td>• Hiking Trail</td>
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<td>• Pavilion</td>
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<td></td>
<td>• Picnicking and Playground</td>
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<td></td>
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<td></td>
<td>• Softball Field</td>
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<td></td>
<td>• Swimming Pool</td>
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<td></td>
<td>• 4 Tennis Courts</td>
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<td>• .25 mile Track</td>
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<td>• Volleyball Court</td>
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<td>• Conodoguinet Creek Access</td>
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<tr>
<td>2</td>
<td>Fiala Fields</td>
<td>Specialty Park – Sports Complex</td>
<td>10</td>
<td>Good</td>
<td>• Baseball Field</td>
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<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>• Playground</td>
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<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>• 2 Softball Fields</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>• 4 Soccer Fields</td>
</tr>
<tr>
<td>3</td>
<td>Thomas J. Prosser Hall</td>
<td>Community Room</td>
<td>.07</td>
<td>Very Good</td>
<td>• Indoor Meeting Space</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>• Garden Patio</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>• Kitchen</td>
</tr>
<tr>
<td>4</td>
<td>Beverly Park</td>
<td>Neighborhood Park</td>
<td>3</td>
<td>Good</td>
<td>• Basketball Court</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>• Picnicking and Playground</td>
</tr>
<tr>
<td>5</td>
<td>Willow Park</td>
<td>Linear Park</td>
<td>3</td>
<td>Very Good</td>
<td>• Pavilion</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>• Picnicking</td>
</tr>
</tbody>
</table>


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Lemoyne Borough

Lemoyne Borough’s ten recreation, park, and open space facilities include one community room, two community parks, one mini-park, three neighborhood parks, and three specialty parks. The borough has approximately 35 acres devoted to providing recreation and leisure activities to its resident population of 3,952. Table D.1.3 identifies corresponding numbers to Map D.1.1 and each facility’s classification, acreage, general condition, and amenities/usage.

Table D.1.3. Lemoyne Borough Recreation, Park, and Open Space Facilities

<table>
<thead>
<tr>
<th>Map No.</th>
<th>Facility</th>
<th>Type</th>
<th>Acreage</th>
<th>Condition</th>
<th>Amenities/Use</th>
</tr>
</thead>
<tbody>
<tr>
<td>6</td>
<td>Flynn Park</td>
<td>Mini-park</td>
<td>.7</td>
<td>Very Good</td>
<td>Open Space</td>
</tr>
<tr>
<td>7</td>
<td>Fort Couch Park</td>
<td>Specialty Park – Historical Site</td>
<td>2</td>
<td>Very Good</td>
<td>Civil War Marker, Fort Remains</td>
</tr>
<tr>
<td>8</td>
<td>Frazer Park</td>
<td>Specialty Park – Conservation Area</td>
<td>2.5</td>
<td>Very Good</td>
<td>Open Space</td>
</tr>
<tr>
<td>9</td>
<td>Lemoyne Borough Community Room</td>
<td>Community Room</td>
<td>.07</td>
<td>Very Good</td>
<td>Indoor Meeting Space, Kitchen, Stage</td>
</tr>
<tr>
<td>10</td>
<td>Maple Street Park</td>
<td>Neighborhood Park</td>
<td>1</td>
<td>Very Good</td>
<td>Basketball Court, Pavilion, Picnicking and Playground, Tennis Court</td>
</tr>
<tr>
<td>11</td>
<td>Memorial Park</td>
<td>Community Park</td>
<td>9</td>
<td>Very Good</td>
<td>Baseball Field, Basketball Court, Dog Walking Area, Pavilion, Gazebo, Picnicking and Playground, Swimming Pool, 2 Tennis Courts</td>
</tr>
<tr>
<td>12</td>
<td>Negley Park</td>
<td>Community Park</td>
<td>17</td>
<td>Very Good</td>
<td>Baseball Field, Basketball Court, Dog Walking Area, 2 Pavilions, Picnicking and Playground, 3 Tennis Courts</td>
</tr>
<tr>
<td>13</td>
<td>Schell Park</td>
<td>Neighborhood Park</td>
<td>1.5</td>
<td>Very Good</td>
<td>Basketball Court, Picnicking and Playground</td>
</tr>
<tr>
<td>14</td>
<td>Unnamed Park (Herman Avenue)</td>
<td>Neighborhood Park</td>
<td>1</td>
<td>Very Good</td>
<td>Baseball Field</td>
</tr>
<tr>
<td>15</td>
<td>York Street Park</td>
<td>Specialty Park – Barbeque Pit</td>
<td>.25</td>
<td>Very Good</td>
<td>Barbeque Pit</td>
</tr>
</tbody>
</table>

*Information based on 2003 Cumberland County Comprehensive Plan and 2008 Lemoyne Borough Manager Survey.*
Wormleysburg Borough

Wormleysburg Borough’s six recreation, park, and open space facilities include one community room, two community parks, one neighborhood park, and two specialty parks. Collectively, the borough has over 41 acres devoted to providing recreation and leisure activities to its resident population of 2,651. These facilities are further described in Table D.1.4. This Table identifies corresponding numbers to Map D.1.1 and each facility’s classification, acreage, general condition, and amenities/usage.

Table D.1.4. Wormleysburg Borough Recreation, Park, and Open Space Facilities

<table>
<thead>
<tr>
<th>Map No.</th>
<th>Facility</th>
<th>Type</th>
<th>Acreage</th>
<th>Condition</th>
<th>Amenities/Use</th>
</tr>
</thead>
<tbody>
<tr>
<td>16</td>
<td>Knisely Hall</td>
<td>Community Room</td>
<td>.06</td>
<td>Fair</td>
<td>• Indoor Meeting Space • Kitchen</td>
</tr>
<tr>
<td>17</td>
<td>Leighton Nature Preserve</td>
<td>Specialty Park – Nature Preserve</td>
<td>7.5</td>
<td>Good</td>
<td>• Open Space • Stormwater Management • Wildlife</td>
</tr>
<tr>
<td>18</td>
<td>South Second Street Park</td>
<td>Neighborhood Park</td>
<td>.17</td>
<td>Good</td>
<td>• Basketball Court • Picnicking and Playground</td>
</tr>
<tr>
<td>19</td>
<td>Riverfront Park</td>
<td>Specialty Park – Boating / Nature Preserve</td>
<td>15.5</td>
<td>Fair</td>
<td>• Boating • Fishing • Hiking • Picnicking • Susquehanna River Access • Wormleysburg Riverfront Nature Preserve</td>
</tr>
<tr>
<td>20</td>
<td>Rupley Park</td>
<td>Community Park</td>
<td>10</td>
<td>Fair</td>
<td>• Basketball Court • Conodoguinet Creek Access • Pavilion • Picnicking and Playground</td>
</tr>
<tr>
<td>21</td>
<td>North Second Street Park</td>
<td>Community Park</td>
<td>3.78</td>
<td>Fair</td>
<td>• 2 Baseball Fields • Batting Cage • Basketball Court • Football Field • Playground • 2 Tennis Courts • Pavilion • Concession Stand</td>
</tr>
</tbody>
</table>


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Public and Private School Recreation, Park, and Open Space Facilities

Complementing the boroughs’ recreation, park, and open space facilities are nine recreational facilities located within the IWS region and provided through two public school districts and one private school. Although special arrangements may be needed to gain permission to use these recreational facilities, the Camp Hill School District (CHSD), West Shore School District (WSSD), and Harrisburg Academy offer additional recreational opportunities through seven school locations and two multi-field sports complexes. These are CHSD’s Senior High and Middle School, Eisenhower Elementary School, Hoover Elementary School, Shaffer Elementary School, and College Park Fields, WSSD’s Lemoyne Middle School, Washington Heights Elementary School, Lowther Soccer Fields, and the Harrisburg Academy.

In total, these schools contribute approximately 56 acres of outdoor recreation and leisure activities to the IWS region’s resident population of 14,027. This represents approximately 2.5% of the IWS region’s land area. Table D.1.5 identifies corresponding numbers to Map D.1.1 and each facility’s ownership, classification, acreage, general condition, and amenities/usage.

Non-profit Organization Recreation, Park, and Open Space Facilities

The identified non-profit organizations’ four recreation, park, and open space facilities include three faith-based institutions with playgrounds and the Pennsylvania Farm Bureau’s property used by Camp Hill Borough Recreation Department for soccer. In total, these non-profit organizations offer approximately 2.5 acres of additional recreation and leisure activities to the IWS region. Table D.1.6 identifies the corresponding number to Map D.1.1 and each facility’s ownership, classification, acreage, overall general condition, and amenities/usage.

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Table D.1.5: Public and Private School Recreation, Park, and Open Space Facilities within the IWS Region

<table>
<thead>
<tr>
<th>Map No.</th>
<th>Facility/Owner</th>
<th>Type</th>
<th>Acreage</th>
<th>Condition</th>
<th>Amenities/Use</th>
</tr>
</thead>
</table>
| 22      | College Park (CHSD) | Public School Specialty Park – Sports Complex | 18 | Very Good | • 2 Baseball Fields  
• Batting Cage  
• Community Building  
• Field Hockey Field  
• 2 Football Practice Fields  
• 4 Tennis Courts |
| 23      | Eisenhower Elementary (CHSD) | Public School – Neighborhood Park | 3.4 | Good | • Playground  
• Soccer Field |
| 24      | Hoover Elementary (CHSD) | Public School – Neighborhood Park | 4.8 | Good | • 2 Basketball Courts  
• Gymnasium  
• Practice Field  
• Playground  
• Softball Field |
| 25      | Senior High and Middle Schools (CHSD) | Public School Indoor Facility | .18 | Good | • Gymnasium |
| 26      | Shaffer Elementary (CHSD) | Public School – Neighborhood Park | 2.2 | Good | • Baseball Field  
• 2 Basketball Courts  
• Playground  
• Soccer Field |
| 27      | Lemoyne Middle School (WSSD) | Public School – Neighborhood Park | .9 | Good | • Gymnasium  
• Practice Field |
| 28      | Lowther Soccer Field (WSSD) | Public School Specialty Park – Sports Complex | 11.1 | Good | • 2 Baseball Fields  
• 2 Soccer Fields |
| 29      | Washington Heights Elementary (WSSD) | Public School – Mini-park | .7 | Good | • Gymnasium  
• Playground |
| 30      | Harrisburg Academy | Private School – Neighborhood Park | 14.6 | Good | • 2 Field Hockey / Lacrosse / Soccer Fields  
• Playground  
• 4 Tennis Courts |


Table D.1.6: Non-profit Organization Recreation, Park, and Open Space Facilities within the IWS Region

<table>
<thead>
<tr>
<th>Map No.</th>
<th>Facility/Owner</th>
<th>Type</th>
<th>Acreage</th>
<th>Condition</th>
<th>Amenities/Use</th>
</tr>
</thead>
<tbody>
<tr>
<td>31</td>
<td>Camp Hill Presbyterian Church</td>
<td>Mini-park</td>
<td>.05</td>
<td>Good</td>
<td>• Playground</td>
</tr>
<tr>
<td>32</td>
<td>Camp Hill United Methodist Church</td>
<td>Mini-park</td>
<td>.11</td>
<td>Good</td>
<td>• Playground</td>
</tr>
<tr>
<td>33</td>
<td>Pennsylvania Farm Bureau</td>
<td>Specialty Park – Soccer Fields</td>
<td>2.3</td>
<td>Good</td>
<td>• 2 Soccer Fields</td>
</tr>
<tr>
<td>34</td>
<td>Trinity Evangelical Lutheran Church</td>
<td>Mini-park</td>
<td>.08</td>
<td>Good</td>
<td>• Playground</td>
</tr>
</tbody>
</table>


County, State, and Federal Recreation, Park, and Open Space Facilities within Cumberland County

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It is important to note that no Cumberland County, Pennsylvania State or U.S. Government recreation, park, and open space facility is located within the IWS region. However, the 2003 Cumberland County Comprehensive Plan estimates that 51,083 acres of county, state, and federal land is available for the recreational and leisure enjoyment of the IWS region’s residents. IWS residents must travel only a short distance to access one of these 19 facilities. The county, state, and federal recreation, park, and open space facilities are:

- Appalachian National Scenic Trail
- Colonel Denning State Park
- Cumberland County Trail
- Darlington Trail
- Fish and Boat Commission’s Big Spring Fish Culture Station
- Fish and Boat Commission’s Camp Hill Boat Access (Lower Allen Township)
- Fish and Boat Commission’s Children’s Lake
- Fish and Boat Commission’s Good Hope Boat Access
- Fish and Boat Commission’s Huntsdale Fish Culture Station
- Fish and Boat Commission’s Opossum Lake
- King’s Gap State Park
- Mason-Dixon Trail
- Michaux State Forest
- Pine Grove Furnace State Park
- State Game Lands Number 169
- State Game Lands Number 170
- State Game Lands Number 230
- State Game Lands Number 305
- Tuscarora State Forest
- Tuscarora Trail
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**Borough Recreation, Park, and Open Space Facilities in Poor Condition**

In order to accurately determine the recreation, park, and open space facilities that are in poor condition, each borough was asked about the condition of its facilities through two surveys. The surveys did not identify a single facility that is considered by the boroughs to be in poor condition. However, the boroughs did identify necessary repairs, improvements and/or enhancements to existing park amenities within the IWS region.

Camp Hill Borough indicates that the ¼ mile running track at Christian L. Seibert Memorial Park would benefit from being resurfaced with an all-weather material and the basketball court would benefit from being resurfaced. In addition, the basketball court at Beverly Park would also benefit from being resurfaced. The cost opinion for resurfacing the track with recycled material is approximately $125,000, while resurfacing the basketball courts may cost $4,500 each.

Lemoyne Borough advises that the Lemoyne Borough Swimming Pool needs to be replaced. The cost estimated provided by the borough is $722,000 for demolition of the existing pool and construction of a new pool. Additional features being considered are two tube slides, water playground, tot lot, water heater, Americans with Disabilities Act (ADA) renovations to the bathhouse, lighting, winter cover, and shade umbrellas estimated at another $327,000. Implementation of this project is dependent upon securing grants through state and federal agencies.

Wormleysburg Borough identifies that its facilities need to be modernized and specifically noted four parks as a priority. Riverfront Park is generally underutilized by the residents. The park’s docks are leased and maintained by a boating club while the remaining areas are open for public use. In order to increase access to and use of this unique waterfront asset, the borough is implementing the River Walk Project. Phase 1 preliminary design for the area extending from Poplar to Pine Streets is complete. Approximately $598,000 in grants have been secured from the Pennsylvania Department of Transportation (PennDOT) and DCNR to complete the proposed improvements. Improvements along the waterfront area may include a multi-use trail, lighting, benches, trash receptacles, landscaping, pedestrian shelters, and signage. The intent is to connect this trail with other destinations and points of interest within the borough, IWS region, and neighboring municipality amenities, such as the Capital Area Greenbelt. Once completed, the River Walk will provide the borough with new opportunities to host activities and events at Riverfront Park. Implementation of this project is dependent upon securing additional grants through state and federal agencies.

South Second Street Park is a small neighborhood park that is constrained by the borough hall parking lot to the south and a residence to the north. The borough indicates that the basketball court needs to be sealed as part of its preventative maintenance program. The borough has considered the possibility of expanding this park to the north by acquiring a neighboring property. If accomplished, this acquisition would allow room for additional play equipment to be installed, as well as providing additional parking.
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for borough hall. Executing the park’s expansion may cost as much as $200,000. Completing a master site plan for the park would identify the expanded park’s new amenities and layout.

Although North Second Street Park received many improvements over the past few years, its equipment and amenities continue to be in need of repair and upgrading as this park is heavily used. Future improvement efforts should focus on replacing the restrooms, formal play fields, basketball court, and concession stands and converting the tennis courts into another recreational activity that is in higher demand. The restrooms and concession stands are antiquated and do not conform to modern day building codes. In an effort to maximize resources and realize cost efficiencies the borough is considering demolishing these outdated park amenities and replacing them with a two-story community building. It is suggested that the new community building provide space for a community room, aerobics, weight training, game room, kitchen, and multi-use gymnasium. The recreation board indicates that a rough sketch plan has been prepared for the park’s enhancements and the associated costs are expected to be more than $1,000,000.

Presently, the borough is in the final stage of making lighting upgrades for North Second Street Park’s two athletic fields. These lighting improvements are made to improve visibility for evening use of the fields, as well as reduce the borough’s utility costs with the energy efficient lights. Another park improvement being considered is transforming the derelict tennis courts into a skate park. This consideration is on hold because East Pennsboro Township is planning to build a skate park within its boundaries. Should East Pennsboro succeed in building a skate park, then Wormleysburg may consider a different use for the tennis courts. Given the ongoing improvements to this park and the desired construction a community building, grant funding to develop a park master site plan should be pursued.

Wormleysburg Borough has completed planning to expand both active and passive recreational opportunities at Rupley Park. In August 2000, the borough completed a master plan for the lower portion of the park. Known as the “Lower Rupley Park Master Plan,” it recommends recreation improvements that will extend the upper portion of the park north to the Conodoguinet Creek. The master plan identifies the need for a two-lane vehicle access road and parking to accommodate 65 vehicles, as well as a 4-foot wide pedestrian walkway. Recreational amenities proposed for Lower Rupley include a nature trail with benches, multi-purpose field, picnic areas, pavilion, lighting, restrooms, landscaping/screening, and canoe/kayak access to the Conodoguinet Creek. Although not part of the master plan, the borough is given consideration to designating an area for a dog park. The master plan was funded by DCNR and the borough anticipates continued grant support by DCNR for plan implementation. The costs estimated in 2000 adjusted for inflation suggest that the proposed improvements may cost as much as $300,000. Additionally, consideration should be given to securing a grant to prepare a master site plan for Upper Rupley Park as the playground needs to be updated, the basketball court needs to be resurfaced, and its rusted and bent fence should be replaced. The cost for prepare the master plan is estimated at $25,000.
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In today’s economy, funding the above noted park and recreation improvements will be challenging. Although the boroughs must continue making daily repairs and enhancements through their preventative maintenance programs, consideration for developing master site plans for each park is suggested. Grant programs exist and should be pursued to fund these detailed municipal plans, as the plans ensure that the desired improvements are well thought out in meeting the needs of the community. This reassures the grant agencies that the limited funding that have to offer is well spent and achieves the maximum benefit for the community.

Borough Playgrounds and Consumer Product Safety Commission

The United States Consumer Product Safety Commission (CPSC) has developed a checklist that municipalities can use to gauge the safety of public playgrounds. The CPSC checklist can be used to identify the need for both immediate and future repairs. The safety items are:

- Install a protective surface around the equipment with a minimum of 12 inches of wood chips, mulch, sand, pea gravel or mats made of safety-tested rubber/rubber-like materials. The protective surface should extend a minimum of 6 feet around the equipment, with the exception for swings, which should have a protective surface twice the height of the suspending bar in back and front.
- Play structures installed at a minimum of 30 inches high and separated by at least 9 feet.
- Eliminate dangerous hardware.
- Eliminate sharp points or edges.
- Eliminate tripping hazards.
- Eliminate spaces that are less than 3.5 inches or more than 9 inches.
- Install guardrails around elevated surfaces.
- Inspect playgrounds regularly.

As previously mentioned under the Risk Management Program section, Camp Hill Borough advised that all of its playgrounds have been updated in the past 10 years and meet CPSC standards. Lemoyne Borough indicated that it makes every effort to meet CPSC standards; however, the specific playgrounds that do not meet these standards were not identified. The WSRC should work with Lemoyne Borough in its future CPSC assessments. Wormleysburg Borough advised that its parks are updated regularly and do meet CPSC standards. All three boroughs appear to be in compliance with the CPSC standards for public playgrounds.
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Borough Recreation, Park, and Open Space Facilities and the Americans with Disabilities Act

Under Title III of the Americans with Disabilities Act (ADA), the boroughs are not permitted to discriminate against persons on the basis of disability regarding equal enjoyment of the goods, services, facilities, or accommodations of any place of public accommodation. Recreation, park, and open space facilities are considered public accommodations. ADA requires that all construction, modification or alterations to recreation, park, and open space facilities comply with the ADA accessibility guidelines.

Camp Hill Borough confirmed that all its recreation, park, and open space facilities comply with ADA. Lemoyne Borough indicated that only its community swimming pool at Memorial Park does not meet ADA's requirements. However, it had a feasibility study to replace the existing swimming pool completed. ADA improvements are included in the feasibility study’s recommendation. Wormleysburg Borough identified that some of its facilities do not comply with ADA, but did not provide the names of the specific recreation, park, and open space facilities. It is suggested that Wormleysburg Borough identify the needed ADA improvements through the suggested master park planning process for each of its parks.

Obsolete Borough Recreation, Park, and Open Space Facilities

None of the boroughs’ recreation, park, and open space facilities is deemed to be obsolete or no longer appropriate for its surrounding residents. Both residents and non-residents heavily use all the IWS region’s recreation, park, and open space facilities. To ensure that the boroughs’ 21 recreation, park, and open space facilities remain responsive to the residents needs, the enhancements identified in the Borough Recreation, Park, and Open Space Facilities in Poor Condition section noted above should be pursued.

Resident Access to Borough Recreation, Park, and Open Space Facilities

The IWS region is urban in nature and therefore possesses an extensive network of roads and sidewalks. With interconnecting roads and sidewalks reaching the far corners of the three boroughs, residents can easily access all borough recreation, park, and open space facilities by foot, bicycle, and/or motorized vehicle. Of particular note on access is the Maurice K. Goddard Trail in Camp Hill Borough. This 4.5 mile designated hiking and biking trail travels both on and off-road connecting Camp Hill schools, Christian L. Siebert Memorial Park, Willow Park, Fiala Fields, Beverly Park, Borough Municipal Offices, and Cleve J. Fredricksen Library. The Goddard Trail is an excellent example of identifying safe routes for non-motorized access to community facilities. Expansion of this trail should be considered as a way to increase access to other community assets within and adjacent to the IWS region.

However, man-made barriers do exist within the IWS region that can impede resident access, therefore making it less desirable for some residents to enjoy certain borough facilities. Major roads and train tracks make up these man-made barriers that can isolate...
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residents from the boroughs’ recreation, park, and open space facilities. The identified transportation barriers within the IWS region are:


The following neighborhoods are identified as having restricted pedestrian and bicycle access to the IWS regions’ recreation, park, and open space facilities:

- Camp Hill Borough – Trindle Village, Hollywood Development, North East (West of North 17th Street), and South Market (East of South 17th Street).
- Lemoyne Borough – Herman (Northwest of the South 3rd Street and Hummel Avenue intersection) and an Unnamed Neighborhood (Bounded by Lowther Street to the North, Lemoyne Borough boundary to the East, Lemoyne Borough boundary to the South, and South 3rd Street to the West).
- Wormleysburg Borough – Village North (South of the Harvey Taylor Bridge Bypass).

Typically, engineered structures to connect pedestrians to recreation, park, and open space facilities can be unsightly, require too much land, and/or are cost prohibitive. An example of such an engineered structure is the pedestrian tunnels under US 11/15. A more practical solution may be to eventually acquire property in the isolated neighborhoods listed above and construct new mini- or neighborhood parks as necessary.

Boroughs, School Districts, and Non-profit Organizations Facilities Compared to National Recreation and Park Association Standards

To determine if the IWS region’s recreation, park, and open space facilities meet the needs of the three boroughs’ 14,027 residents, a comparison is made between the boroughs, school districts, and non-profit organizations facilities and the recreation, park, and open space guidelines of the National Recreation and Park Association (NRPA). The NRPA is the nationwide, independent, and non-profit professional organization serving the park and recreation profession. NRPA published the 1990 Recreation, Park and Open Space Standards and Guidelines and the 1996 Park, Recreation, Open Space and Greenway Guidelines to establish nationwide standards for use in planning, acquiring, and developing community recreation, park, and open space facilities. It is these

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standards and guidelines that are used to determine if the boroughs collectively contain the necessary amount and distribution of recreation, park and open space facilities to meet the needs of its current and future residents.

National Recreation and Park Association Facility Standards

The NRPA recognizes that one size does not fit all and encourages flexibility in the application of its national standards and guidelines at the local level. Since each community is unique, the standards and guidelines must be adjusted based on the local needs, desires, and characteristics of the community. With consideration to the information gathered through the public participation process, surveys of the boroughs, and data research, NRPA’s nationwide standards and guidelines have been modified to better reflect the level of services provided by the IWS region’s recreation, park and open space facilities. The modifications include adjusting facility size ranges for each park classification and using larger service areas with smaller acre to population ratios to compensate for the extensive network of sidewalks and the compact land uses of the IWS region. The following park classifications represent the locally adjusted NRPA recreation and park standards that have been determined to be most applicable to the IWS region:

- **Mini-parks**
  - Use: Serve limited, isolated or unique recreational needs
  - Size: .08 to .11 acres
  - Service Area: ¼ mile radius
  - Acreage / Population Ratio: ½ acre per 1,000 residents
  - IWS Facilities:
    - Camp Hill Presbyterian Church
    - Camp Hill United Methodist Church
    - Flynn Park
    - Trinity Evangelical Lutheran Church
    - Washing Heights Elementary School

- **Neighborhood Park**
  - Use: Serves passive and active recreational needs
  - Size: .17 to 14.6 acres
  - Service Area: ½ mile radius
  - Acreage / Population Ratio: 1 acre per 1,000 residents
  - IWS Facilities:
    - Beverly Park

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- Eisenhower Elementary School
- Harrisburg Academy School
- Hoover Elementary School
- Lemoyne Middle School
- Maple Street Park
- South Second Street Park
- Schell Park
- Schaffer Elementary School
- Unnamed Park (Herman Avenue)

- Community Park
  - Use: Serves community-based recreational needs
  - Size: 3.78 to 53 acres
  - Service Area: 2 mile radius
  - Acreage / Population Ratio: 5 acres per 1,000 residents
  - IWS Facilities:
    - Christian L. Seibert Memorial Park
    - Memorial Park
    - Negley Park
    - Rupley Park
    - North Second Street Park

- Linear Park
  - Use: Serves as open space and trail linkages between locations
  - Size: 3 acres
  - Service Area: No applicable standard
  - Acreage / Population Ratio: Variable
  - IWS Facility:
    - Willow Park

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- Specialty Park
  - Use: Serves unique natural features or recreational demand
  - Size: .25 to 18 acres
  - Service Area: No applicable standard
  - Acreage / Population Ratio: Variable
- IWS Facilities:
  - College Park
  - Fiala Fields
  - Fort Couch Park
  - Frazer Park
  - Leighton Nature Preserve
  - Lowther Soccer Field
  - Pennsylvania Farm Bureau
  - Riverfront Park
  - York Street Park

Table D.1.7 identifies the IWS region’s park surpluses and deficits by classification of park for 2005 and 2020.

Table D.1.7. IWS Region’s Recreation, Park, and Open Space Facilities Compared to Locally Adjusted NRPA Standards

<table>
<thead>
<tr>
<th>Park Classification</th>
<th>Locally Adjusted NRPA Standards</th>
<th>Current Acres</th>
<th>Year 2005 Surplus / Deficit (-) Acres</th>
<th>Year 2020 Surplus / Deficit (-) Acres</th>
</tr>
</thead>
<tbody>
<tr>
<td>Mini-park</td>
<td>½ acre per 1,000 residents</td>
<td>1.64</td>
<td>-5.37</td>
<td>-6.00</td>
</tr>
<tr>
<td>Neighborhood</td>
<td>1 acre per 1,000 residents</td>
<td>32.57</td>
<td>18.54</td>
<td>17.28</td>
</tr>
<tr>
<td>Community</td>
<td>5 acres per 1,000 residents</td>
<td>92.78</td>
<td>22.63</td>
<td>16.63</td>
</tr>
<tr>
<td>Linear</td>
<td>Variable</td>
<td>3</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Specialty</td>
<td>Variable</td>
<td>59.15</td>
<td>0</td>
<td>0</td>
</tr>
</tbody>
</table>


At first glance the Table shows that there is a 6-acre shortage of mini-parks within the IWS region today, as well as anticipated in 2020. However, when the facilities inventory of Tables D.1.2, D.1.3, D.1.4, D.1.5, and D.1.6 is considered, one can see that many neighborhood and community parks offer recreational amenities typically found in mini-parks. Therefore, there appears to be adequate mini-park amenities within the IWS region to meet both current and forecasted population demands. This observation
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confirms how NRPA guidelines and standards are best used as a guide and local considerations must be made part of the analysis when making final determinations on the provision of recreation, park, and open space facilities within a community.

Although the IWS region recreation, park, and open space facilities appear to adequately meet both current and future population needs, Camp Hill Borough identifies the need for open space play areas and recreational amenities for children under the age of 10 in the following areas:

- Cleve J. Fredricksen Library property.
- Joint municipal use property along 12th Street in Lemoyne Borough north of Cooper Ridge.
- Good Shepard Catholic Church property.
- Good Shepard School property.
- Triangle open space area on Walnut Street in front of Shaffer Elementary School.

Since the IWS region both provides and is expected to provide sufficient recreation, park, and open space facilities acreage through 2020, a spatial analysis of the facilities’ service areas was conducted to determine if areas exist that might be underserved by the region’s recreation, park, and open space facilities. Using the NRPA’s service areas identified above, it is determined that the following areas may benefit from a new mini- or neighborhood park:

- Camp Hill Borough
  - Trindle Village Neighborhood bounded by Trindle Road to the North, Camp Hill Shopping Mall to the East, Camp Hill Borough boundary to the South, and the Camp Hill Borough boundary to the West.
  - Hollywood Development Neighborhood bounded by the Camp Hill Borough boundary to the North, North 32nd Street to the East, Market Street to the South, and the Camp Hill Borough boundary to the West.
  - North East Neighborhood bounded by the Camp Hill Bypass to the North, North 17th Street to the East, Market Street to the South, and North 21st Street to the West.
  - South Market Neighborhood bounded by Market Street to the North, the Camp Hill Borough boundary to the East, State Street to the South, and South 17th Street to the West.

- Lemoyne Borough
  - Herman Neighborhood bounded by the rail line to the North, South 3rd Street to the East, Hummel Avenue to the South, and South 10th Street to the West.
  - Unnamed Neighborhood bounded by Lowther Street to the North, Lemoyne Borough boundary to the East, Lemoyne Borough boundary to the South, and South 3rd Street to the West.
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- Wormleysburg Borough
  - Village North Neighborhood bounded by Harvey Taylor Bridge Bypass to the North, North Front Street to the East, Walnut Street to the South, and the rail line to the West.

National Recreation and Park Association Amenity Standards

When making a comparison between NRPA’s national guidelines and standards and the local inventory of recreation, park, and open space amenities, it is important that these minimum standards are only used as a guide. NRPA’s applicable minimum national guidelines and standards for the recreation, park, and open space amenities found within the IWS region are listed in Table D.1.8. The Table identifies the IWS region’s park surpluses and deficits by park amenities for 2005 and 2020. There appears to be adequate park amenities within the IWS region to meet both current and forecasted population demands.

Table D.1.8. Recreation, Park, and Open Space Amenities Compared to NRPA Standards

<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Baseball</td>
<td>1 per 5,000 residents</td>
<td>12</td>
<td>9</td>
<td>9</td>
<td>9</td>
<td>9</td>
</tr>
<tr>
<td>Basketball</td>
<td>1 per 5,000 residents</td>
<td>13</td>
<td>10</td>
<td>10</td>
<td>10</td>
<td>10</td>
</tr>
<tr>
<td>Field Hockey</td>
<td>1 per 20,000 residents</td>
<td>3</td>
<td>2</td>
<td>2</td>
<td>2</td>
<td>2</td>
</tr>
<tr>
<td>Football</td>
<td>1 per 20,000 residents</td>
<td>2</td>
<td>1</td>
<td>1</td>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td>Indoor Ice Hockey</td>
<td>1 per 100,000 residents</td>
<td>1</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Soccer</td>
<td>1 per 10,000 residents</td>
<td>8</td>
<td>6</td>
<td>6</td>
<td>6</td>
<td>6</td>
</tr>
<tr>
<td>Softball</td>
<td>1 per 5,000 residents</td>
<td>7</td>
<td>4</td>
<td>4</td>
<td>4</td>
<td>4</td>
</tr>
<tr>
<td>Swimming Pool</td>
<td>1 per 20,000 residents</td>
<td>2</td>
<td>1</td>
<td>1</td>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td>Tennis</td>
<td>1 per 2,000 residents</td>
<td>20</td>
<td>13</td>
<td>13</td>
<td>12</td>
<td>12</td>
</tr>
<tr>
<td>Track ¼ Mile</td>
<td>1 per 20,000 residents</td>
<td>1</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
</tbody>
</table>


Public Input Compared to Boroughs, School Districts, and Non-profit Organizations Facilities Recreation, Park, and Open Space Facilities

To help identify user perceptions regarding the boroughs, school districts, and non-profit organizations existing recreation, park, and open space facilities within the IWS region, the information obtained through the IWS Comprehensive Plan Steering Committee, stakeholder interviews, community group meetings, and the 2008 Regional Recreation Survey for the Boroughs of Camp Hill, Lemoyne, and Wormleysburg were used. The summarized responses from these 4 public outreach efforts that deal specifically with IWS region’s recreation, park, and open space facilities are:

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- Use natural features to provide better connections between neighborhoods, parks, areas, and communities.
- Green neighborhoods and soften the urban edge using pocket parks (mini-parks).
- Greenway and water trail development and river access along the Susquehanna River and Conodoguinet Creek.
- Develop neighborhood greens and park amenities at Lemoyne Borough’s Schell Park and Flynn Park.
- Ensure that neighborhood residents use Shaffer Elementary School and Lemoyne Middle School.
- Improve access to and utilization of the Susquehanna River. Support the River Walk Project in Wormleysburg Borough to create facilities for walking, biking, and water access along the Susquehanna River.
- Provide more passive recreation areas (walking, nature trails, biking, etc.) that would appeal to adults. Consider opening the Leighton Nature Preserve to serve as a new passive recreation area.
- Plant additional shade trees at playground areas to make them more usable during the hot summer months.
- Christian L. Siebert Memorial Park’s swimming pool and running track are in need of maintenance.
- Littering and vandalism at Camp Hill Borough parks significantly detract from their overall condition.
- Formal play fields, small neighborhood parks, and water recreation are in good condition.
- Biking, walking and jogging trails, natural areas and greenways, and facilities for middle-aged adults are needed.
- Space for informal play for residents under age 10 is considered deficient in Camp Hill Borough.
- Lack of park space east of 21st Street and west of 32nd Street is Camp Hill Borough.

When comparing the responses from the public outreach efforts against the existing recreation, park, and open space facilities within the IWS region, it becomes clear what facilities the residents feel are adequate and in good repair and the ones that are missing or in need of repair. Regarding the existing facilities that, in the public’s opinion, are in good condition are the region’s formal play fields, small neighborhood parks, and water recreation.

The public offered more detailed opinions on what is lacking and what is in need of maintenance. Generally, the residents feel that there needs to be biking, hiking, and jogging trails linking the recreation areas within the IWS region, passive recreation through establishing greenways along waterways, linear parks, and opening nature preserves, and greening neighborhoods by planting more trees within playgrounds and parks. Specifically, the public feels that Camp Hill Borough should pay closer attention to resolving litter and vandalism problems within its park system and better maintain its swimming pool and running track in Christian L. Siebert Park. Residents also feel that there should be better use of and access to Shaffer Elementary School and Lemoyne Middle School outdoor recreation facilities by neighborhood residents. Finally, the public suggests that Lemoyne Borough’s Schell Park and Flynn Park be improved with recreation amenities.
Borough Preservation and Restoration of Riparian Forest Buffers

Riparian forest buffers are areas of trees, shrubs, and herbaceous vegetation (having little or no woody stems) located between a body of water (creek, river, pond or lake) and its adjacent land use. These buffers are established to help preserve the water body’s natural characteristics, stabilize stream banks, reduce flood damage, protect water quality, and improve habitats for both aquatic and terrestrial wildlife. Riparian forest buffers can range in size, but ideally should be between 35 and 100 feet to sufficiently trap and filter sediments, nutrients, and chemicals that degrade the quality of water and threaten aquatic life. However, any size riparian buffer will provide some degree of benefit and is better than having none at all.

In 1994, Pennsylvania partnered with Virginia, Maryland, and an Executive Council Member from Washington D.C. through the Chesapeake Bay Program Agreement to collectively restore 600 miles of forested streamside buffers by the year 2010. To that end, Pennsylvania is implementing its responsibilities through eleven of its state agencies. Within the IWS region, Camp Hill Borough advised that it is working with DEP to improve the bed of the stream that runs through Willow Park. Lemoyne Borough suggested that it is not doing anything with these buffers, while Wormleysburg Borough stated that there are future unidentified opportunities to pursue regarding riparian buffers.

As a region, it appears that the boroughs are doing little to preserve and restore riparian forest buffers in support of the state’s Chesapeake Bay Program initiative. However, the boroughs do offer some degree of protection to the watercourses and their adjacent floodplains through their zoning, subdivision and land development ordinances, and floodplain ordinances. The addition of riparian forest buffer provisions within borough codes would not only benefit the environment, but also could provide off-road trail connections and linear parks through portions of the IWS region.

Borough Open Space Preservation Techniques

Open space preservation techniques, such as mandatory dedication, conservation easements, and official maps are not used within the IWS region. To date, the boroughs have been successful in preserving open space through the establishment of their park systems. Camp Hill Borough’s parks that provide the most natural open space are Christian L. Seibert Memorial Park and Willow Park. Lemoyne Borough’s parks that contribute the most natural open space are Flynn, Fort Couch, and Frazer Parks. It is important to note that Frazer Park enjoys extra protection from development pressures as it falls within a Conservation Zoning District. Wormleysburg Borough has taken its open space preservation efforts one step further by actually establishing two nature preserves within its boundaries. They are the Leighton Nature Preserve located between Beach Farm and Glen Roads and Wormleysburg Riverfront Nature Preserve located within Riverfront Park.
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Given the built environment of the IWS region, limited opportunities to preserve open space exist. The open space that remains within the region consists of the boroughs’ park systems, as well as land left untouched by development that was either too difficult or costly to improve. Open space will be reclaimed as redevelopment occurs within the boroughs. Natural features such as wetlands, floodplains, steep slopes, and riparian buffers will be protected and/or reclaimed through each borough’s land development approval process.

Facilities and Equipment Maintenance

The upkeep of the boroughs’ recreation, park, and open space facilities is critical to ensuring that they continuously serve the IWS residents at current and increased levels into the future. As indicated through the public participation responses, residents prefer that the existing facilities be maintained and improved before additional recreation, park, and open space facilities are acquired. All three boroughs feel that their maintenance programs are effective and that they have or have access to the necessary equipment for ongoing maintenance of these facilities.

Borough Recreation, Park, and Open Space Facilities Maintenance Programs

Camp Hill Borough indicated that its recreation facilities are cleaned daily and repaired on an as needed basis. Camp Hill Borough parks are maintained on a weekly basis and trees are routinely inspected and pruned when necessary. Any park amenity that is slated for replacement is closed until removed. Lemoyne Borough’s maintenance consists of weekly safety inspections on all park equipment to ensure that it is safe and free from risk. Wormleysburg Borough performs weekly general inspections and monthly detailed inspections of its recreation, park, and open space facilities as part of its maintenance program. Table D.1.9 lists the boroughs’ equipment used to effectively maintain the IWS region’s 21 municipal recreation, park, and open space facilities.

The boroughs have put in place maintenance programs suited to their available resources. The need to change these programs was not identified through the planning process. Therefore, the boroughs’ maintenance programs for keeping recreation and park facilities in good repair appear to be appropriate.
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Table D.1.9. Borough Recreation, Park, and Open Space Maintenance Equipment

<table>
<thead>
<tr>
<th>Equipment</th>
<th>Age</th>
<th>Purpose</th>
</tr>
</thead>
<tbody>
<tr>
<td>Camp Hill Borough</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Dodge Pickup Truck</td>
<td>11 Years</td>
<td>Transportation</td>
</tr>
<tr>
<td>Ford Ranger Pickup Truck</td>
<td>8 Years</td>
<td>Transportation</td>
</tr>
<tr>
<td>John Deere Mower with 4-foot Deck</td>
<td>11 Years</td>
<td>Lawn Maintenance</td>
</tr>
<tr>
<td>Kubota Mower with 6-foot Deck</td>
<td>3 Years</td>
<td>Lawn Maintenance</td>
</tr>
<tr>
<td>Kubota Mower with 6-foot Deck</td>
<td>1 Year</td>
<td>Lawn Maintenance</td>
</tr>
<tr>
<td>Lawn Boy Mower 21-Inch Cut</td>
<td>Unknown</td>
<td>Lawn Maintenance</td>
</tr>
<tr>
<td>Home Lite Weed Eater</td>
<td>Unknown</td>
<td>Lawn Maintenance</td>
</tr>
<tr>
<td>Lemoyne Borough</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Large Mowers</td>
<td>Less Than 5 Years</td>
<td>Lawn Maintenance</td>
</tr>
<tr>
<td>Wormleysburg Borough</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Mower</td>
<td>5 Years</td>
<td>Lawn Maintenance</td>
</tr>
<tr>
<td>Mower</td>
<td>7 Years</td>
<td>Lawn Maintenance</td>
</tr>
<tr>
<td>Truck</td>
<td>Less Than 5 Years</td>
<td>Transportation</td>
</tr>
<tr>
<td>Truck</td>
<td>Less Than 5 Years</td>
<td>Transportation</td>
</tr>
<tr>
<td>Truck</td>
<td>Less Than 5 Years</td>
<td>Transportation</td>
</tr>
<tr>
<td>Backhoe</td>
<td>15 Years</td>
<td>Earth Moving</td>
</tr>
</tbody>
</table>

*Information based on 2008 Surveys from the Camp Hill Borough Recreation Director, Lemoyne Borough Manager, and Wormleysburg Borough Recreation Board Chairman.

Boroughs Recreation Programs

The provision of recreation and parks is an important local government function that readily makes a community a great place to live, work, and play. Parks preserve the natural elements of a community, increase property values, and provide areas for social and recreation experiences. Recreation programs and services provide many benefits to the individuals in the community, including developing new skills and self-confidence, improving health and wellness, and building positive relationships with others. Special events in the community offer an avenue to celebrate ethnic understanding and promote cultural awareness.

Current Recreation Programs

In order to analyze the strengths and weakness of the boroughs’ recreation services, a snapshot of the current offerings will provide a baseline for future decisions. Recreation activities offered to the public by the three borough’s and the Cleve J. Fredricksen Library during the year 2007 are detailed by season, type, targeted population, and cost in the Appendix D.1.8. These offerings are summarized by type in Table D.1.10 and by age group served in Table D.1.11.
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Table D.1.10. Summary of Public Recreation Program Offerings by Activity Type

<table>
<thead>
<tr>
<th>Public Recreation Activities Offered Within the Boroughs</th>
<th>Active Wellness</th>
<th>Arts &amp; Crafts</th>
<th>Aquatic</th>
<th>Enrichment</th>
<th>Sports</th>
<th>Services</th>
<th>Special Events</th>
<th>Trips</th>
<th>Social</th>
</tr>
</thead>
<tbody>
<tr>
<td>Camp Hill Recreation Department</td>
<td>17</td>
<td>8</td>
<td>1</td>
<td>8</td>
<td>13</td>
<td>3</td>
<td>7</td>
<td>0</td>
<td>2</td>
</tr>
<tr>
<td>Lemoyne Borough (includes only the WSRC activities located in the borough)</td>
<td>27</td>
<td>5</td>
<td>1</td>
<td>6</td>
<td>15</td>
<td>1</td>
<td>10</td>
<td>10*</td>
<td>0</td>
</tr>
<tr>
<td>Wormleysburg Borough</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>6</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Cleve J. Fredricksen Library (located in Camp Hill Borough, but serves all three boroughs)</td>
<td>2</td>
<td>8</td>
<td>0</td>
<td>28</td>
<td>0</td>
<td>0</td>
<td>16</td>
<td>0</td>
<td>9</td>
</tr>
</tbody>
</table>

Information based on published borough newsletters and information provided by the boroughs and WSRC.
* - Trip departure locations were within .5 miles of Lemoyne Borough (Radisson Penn Harris Hotel and Cedar Cliff High School)

Table D.1.11. Summary of Public Recreation Program Offerings by Age Group

<table>
<thead>
<tr>
<th>Public Recreation Activities Offered Within the Boroughs</th>
<th>All Ages</th>
<th>Age 0-5 years</th>
<th>Age 6-12 years</th>
<th>Age 13-17 years</th>
<th>Age 18-54 years</th>
<th>Age 55+ years</th>
</tr>
</thead>
<tbody>
<tr>
<td>Camp Hill Recreation Department</td>
<td>7</td>
<td>9</td>
<td>19</td>
<td>3</td>
<td>28</td>
<td>2</td>
</tr>
<tr>
<td>Lemoyne Borough (including only the WSRC activities located in the borough)</td>
<td>14</td>
<td>13</td>
<td>12</td>
<td>3</td>
<td>31</td>
<td>0</td>
</tr>
<tr>
<td>Wormleysburg Borough</td>
<td>4</td>
<td>4</td>
<td>4</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Cleve J. Fredricksen Library (located in Camp Hill borough, but serves all three boroughs)</td>
<td>16</td>
<td>11</td>
<td>12</td>
<td>16</td>
<td>14</td>
<td>0</td>
</tr>
</tbody>
</table>

Information based on published borough newsletters and information provided by the boroughs and WSRC.

Cumberland County does not provide recreation programs through a county recreation and park department, as is the case in many counties in Pennsylvania. However, Cumberland County does fund a countywide library system that has embraced the concept of providing recreation services as part of its marketing plan and in fulfilling its mission in dispensing information to residents. In recent years, the Cleve J. Fredricksen Library has expanded the number and scope of recreation services offered to residents. Due to its level of funding, it is able to offer almost all of its recreational activities free of charge. Multiple attempts to gather detailed information on Library participation and staffing qualifications were not successful due to a transition in leadership during the research phase. However, pertinent to the discussion of planning of recreation programs, it is relevant to note that libraries often

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Table D.1.12 lists the recreational programs offered to residents by non-profit and private organizations that are located and/or operating in within the IWS region. Almost all of the youth sport instruction and competition for the IWS region are delivered by non-profit community organizations, staffed with parent volunteers. These organizations work closely with the boroughs for field use in the parks and for publicity purposes.

Table D.1.12. Non-profit and Private Recreation Programs

<table>
<thead>
<tr>
<th>Sponsor/Program Name</th>
<th>Service</th>
<th>Target Age/Sex</th>
<th>Fee</th>
<th>Type</th>
</tr>
</thead>
<tbody>
<tr>
<td>Camp Hill Aquatic Club</td>
<td>Youth Competition</td>
<td>Youth 5 – 18</td>
<td>$55</td>
<td>Non-profit</td>
</tr>
<tr>
<td>Camp Hill Girls Softball League</td>
<td>Youth Instruction and Competition</td>
<td>Girls 6 – 18</td>
<td>$40</td>
<td>Non-profit</td>
</tr>
<tr>
<td>Camp Hill Little League Baseball</td>
<td>Youth Instruction and Competition</td>
<td>Youth 5 – 16</td>
<td>$35-65</td>
<td>Non-profit</td>
</tr>
<tr>
<td>Camp Hill School District Lion Foundation</td>
<td>Computer Classes, Camps, and Workshops</td>
<td>All Ages</td>
<td>Most free</td>
<td>Public</td>
</tr>
<tr>
<td>Camp Hill Soccer Club</td>
<td>Youth Instruction and Competition</td>
<td>Youth 8 – 16</td>
<td>$55-70</td>
<td>Non-profit</td>
</tr>
<tr>
<td>Camp Hill Woman's Club</td>
<td>Social and Service Club</td>
<td>Adult Female</td>
<td>Varied</td>
<td>Non-profit</td>
</tr>
<tr>
<td>Cedar Cliff Teener Baseball League</td>
<td>Youth Competition</td>
<td>Youth 13 – 16</td>
<td>$70</td>
<td>Non-profit</td>
</tr>
<tr>
<td>Just Plain Yoga</td>
<td>Yoga Classes</td>
<td>All Ages</td>
<td>$15-75</td>
<td>Private</td>
</tr>
<tr>
<td>Olivia's Tea Room</td>
<td>Parties and Doll Accessories</td>
<td>Girls 7+</td>
<td>$15</td>
<td>Private</td>
</tr>
<tr>
<td>Scouts, Boy</td>
<td>Development Activities</td>
<td>Boys 6 – 12</td>
<td>$10/yr</td>
<td>Non-profit</td>
</tr>
<tr>
<td>Scouts, Girl</td>
<td>Development Activities</td>
<td>Girls</td>
<td>$10/yr</td>
<td>Non-profit</td>
</tr>
<tr>
<td>Always Time for Dancing</td>
<td>Dance Instruction</td>
<td>All Ages</td>
<td>$10-15</td>
<td>Private</td>
</tr>
<tr>
<td>Arthur Murray Dance Studio</td>
<td>Dance Instruction</td>
<td>Teens and Adults</td>
<td>Varied</td>
<td>Private</td>
</tr>
<tr>
<td>B-fit Yoga</td>
<td>Yoga Instruction</td>
<td>12+</td>
<td>$15-70</td>
<td>Private</td>
</tr>
<tr>
<td>Cheer Tyme, Inc.</td>
<td>Cheerleading / Tumbling Instruction / Competition, Birthday Parties</td>
<td>Age 3 – Teen</td>
<td>Varied</td>
<td>Private</td>
</tr>
<tr>
<td>Curves</td>
<td>Fitness Facility</td>
<td>Women, All Ages</td>
<td>Varied</td>
<td>Private</td>
</tr>
<tr>
<td>Museum 4 Me</td>
<td>Hands-on Activities, Birthday Parties</td>
<td>Birth – 6 years / Parents</td>
<td>$5 per person</td>
<td>Private</td>
</tr>
<tr>
<td>Highland Athletic Association</td>
<td>Youth Instruction / Competition in Baseball</td>
<td>Youth 5 – 12</td>
<td>$34-45</td>
<td>Non-profit</td>
</tr>
<tr>
<td>East Pennsboro-Lemoyne-Wormleysburg Soccer Association</td>
<td>Youth Instruction / Competition</td>
<td>Youth 4 – 15</td>
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<td>Premier Fitness, Inc.</td>
<td>Personal Training</td>
<td>All Ages</td>
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<td>Youth Instruction / Competition</td>
<td>Youth 5 – 14</td>
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<td>Stamp Express</td>
<td>Stamping / Scrapbook Classes</td>
<td>All Ages</td>
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<td>Indoor Ice Rink/Sports Turf / Leagues</td>
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<td>Bingo/Fundraisers / National Night Out</td>
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</tr>
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<td>Youth 5 – 14</td>
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*Information based on borough newsletters, WSRC's website, Central Penn Parent’s The Ultimate Find-It Guide 2008, newspaper articles, telephone yellow pages, visual sightings, and searches on the Internet.
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Public Recreation Program Participation Trends

Camp Hill Borough Recreation Department compiles basic program attendance and financial information and provides reports to the recreation commission and the Borough Council on a monthly or seasonal basis. Seasonal reports for 2003-2007 can be found in Appendix D.1.9. Camp Hill conducted 65 programs in 2003, with attendance of approximately 4,080 persons. The net revenue was $45,528. In 2007, there were 12% fewer programs conducted (57) and participants (3,600), but the net revenue for the year increased by 75%. The primary reasons for this shift in revenue appear to be the increased number of donations received for special events and the fees collected for the Seibert Park Day Camp in the summer season. Total participation in the camp remained steady over the five-year period, but the Recreation Director reported an increase in the percentage of non-resident participants provided larger net revenue. Possible reasons for the decrease in activities and participation over the five-year period include increased recreation opportunities from other providers in the borough and a concentration in promoting activities with a history of success. In contrast to the fee-based programs, Camp Hill Borough Recreation Department hosts a well-rounded selection of free or low cost special events for all ages throughout the year. These special events represent the majority of its yearly participation.

WSRC provides a seasonal statistical report to Lemoyne Borough that highlights the number of Lemoyne residents that participated in the various activity categories, along with a detailed listing of each program’s cost, enrollment, revenue and expenditures. Overall, WSRC conducted 542 programs with 14,939 participants in 2003. In 2007, the number of programs increased to 611 but with fewer participants, at 12,018. In tracking participation in the last five years, the statistical reports (Appendix D.1.10) show that Lemoyne Borough’s participation in 2003 consisted of 413 residents participating in activities where registration was required. This number represents 10.3% of the population. The overall participation rate for WSRC communities that same year was 15.5% of the population. Lemoyne Borough’s participation rate in 2007 was 9.5%, whereas the overall participation rate was 14.9%. WSRC estimates the overall participation decline between 2003 and 2007 was due to an increase of recreation programs by other providers in the service area and the reduced availability of school facilities in the early evening hours. In addition, two of its larger programs, winter and summer swim team, ceased operation though WSRC and became affiliated with the school district. Much of the difference between Lemoyne’s rate and the overall rate can be attributed to the popularity of aquatic recreation programs at the West Shore Natatorium located in York County, which attracts more residents from the four municipalities in York County and those without access to an outdoor community swimming pool. Lemoyne Borough is the only municipality in the WSRC service area that provides a swimming pool facility for its residents. Residents will naturally participate in recreation as close to home as possible. Lemoyne Borough also has a wealth of commercial recreation businesses within its confines. Table D.1.12 lists the fitness, dance, and sport centers within the region.

Wormleysburg Borough Recreation Board summarizes information on its programs in the minutes of its meetings and provides periodic reports to Borough Council. A summary of its 2008 estimate of participation is provided in Appendix D.1.11. Wormleysburg

Imagine West Shore represents a collaborative planning effort among Camp Hill, Lemoyne, and Wormleysburg to build upon our location, promote our diversity, and encourage opportunities for revitalization to realize our vision of serving as the gateway to the West Shore.

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Borough was unable to produce specific reports for the five-year period (2003-2007) requested. However, the recreation board traditionally offers the same activities each year.

Recreation Programs Analysis

Given the information provided by the boroughs, only a basic analysis of recreation programs is made. Programs offered in 2007, the most recent full year of available data provided by all three boroughs, are used for this discussion. A list of these programs appears in Appendix D.1.8.

Camp Hill Borough’s Recreation Department, serving a population of 7,424, offers over 60 recreation programs throughout the year. The programs range from free special events for all ages to inexpensively priced swimming lessons for youth to the more costly exercise classes for adults. The largest program offered is the Siebert Park Day Camp in the summer for ages 5 through 12. In addition to providing a service for resident and non-resident families, the program generates $55,000 in net revenue for the borough. Activities are available for all ages at a variety of price levels. Activities fall into the categories of fitness, arts and crafts, aquatics, enrichment, sports, services, and special events. Bus trips were offered in the past, but experienced limited success in meeting the minimum enrollment requirements. Camp Hill Borough’s Recreation Department also coordinates recreation activities in conjunction with the Camp Hill School District and its Lion Foundation to avoid duplication of programs. The borough has an active set of youth sports organizations, separate from the recreation department, available to residents for baseball, softball, soccer, and swimming (noted in Table D.1.12).

Lemoyne Borough’s 3,952 residents have access to the borough’s special events, its swimming pool and WSRC, supplying recreation opportunities for all ages. Seven hundred and eighty-three programs were organized by WSRC and scheduled throughout seven municipalities in the West Shore School District in 2007. Of those, 60 activities were scheduled within the borough’s community room, parks, and the two public schools located within the borough. See Appendix D.1.8 for the list. Activities ranged from aquatics, fitness and wellness, lifelong learning, special events, services, sports, and trips. Programs are designed for infants (Whee Swim, Mystical, Magical, Musical Trips) through older adults (Golden Bodies for ages 65+). Participants are invited and encouraged to complete an evaluation form for each activity in which they participate. These user evaluations are used to improve future programs. The WSRC office is located in neighboring Lower Allen Township and is convenient for Lemoyne residents to visit to purchase discounted theme park, ski, movie tickets, and other similar services. With WSRC’s comprehensive, regional approach to programs, borough staff and Council concentrate on several annual special events (Hometown Day, Halloween Parade, and Christmas Tree Lighting) and the operation of the Lemoyne Borough Swimming Pool.

Wormleysburg Borough’s Recreation Board’s volunteers plan and conduct recreation activities. Its primary focus is offering free special events to the community. Parties for children 12 and under center on holidays (Easter, Halloween, and Christmas) and a
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fishing derby is held in the spring. Additional special events open to individuals of all ages of the community of 2,651 residents include summer movies in the park and an annual community day in May. One hundred and two residents participated in WSRC activities in 2007 at the regular (non-discounted) rate. The borough is the only municipality in the West Shore School District that does not participate with WSRC.

Residents of all three boroughs have the opportunity for informal recreation within the boroughs' parks and two community swimming pools. Camp Hill and Lemoyne Boroughs restrict access to its tennis courts, requiring residents who wish to use them to rent a key. Wormleysburg Borough does not restrict non-resident access to its programs.

The IWS region’s residents have convenient access to the Cleve J. Fredricksen Library, located in Camp Hill Borough, as a supplemental resource for public recreation opportunities for all ages. The library offers many enrichment classes, social activities, and special events that are recreational in nature, as well as hosts an extensive series of teen activities that complement the borough’s focus on children. Over 70 library programs were advertised in 2007.

Non-profit youth athletic associations offer organized instruction and competition in baseball, softball, cheerleading, football, soccer, and swimming (Table D.1.12). Of the three boroughs, Lemoyne Borough has an abundance of commercial businesses that offer recreation services, including dance, yoga, and fitness studios, and two sports centers with indoor ice rink, artificial turf, and tumbling facilities.

Recreation Program Deficiencies

All three boroughs indicated the perceived program deficiencies were directly a result of inadequate recreation facilities. Camp Hill borough stated a need for more fields for the non-profit sports organizations. Lemoyne Borough has completed a feasibility study in 2008 for renovating its swimming pool and has applied for state assistance to fund the improvements. Wormleysburg Borough indicated a lack of indoor recreation facilities, such as a recreation center, precludes it from offering more activities. Additionally, Wormleysburg Borough suggested that new multi-purpose fields are desired for the non-profit community sports organizations.

In terms of meeting resident needs based on demographics, Camp Hill Borough, with the greatest percentage of older adults, has a limited selection of recreation activities for this age group. The Cleve J. Fredricksen Library offers many workshops and cultural events that would appeal to older adults. However, most of these are passive. Missing are the more active and wellness-promoting activities for older adults. Passive to moderately active outdoor programs that connect persons to nature would also round out the offerings for these residents.
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Once the swimming pool renovations are complete in Lemoyne, the borough could consider offering aquatic programming to include water fitness classes and other specialized activities in addition to the open swim time. A summer concert series in the park would increase the special events for families and persons 25 through 44, which accounts for the largest segment of its population.

Wormleysburg Borough has a large percentage of 20 through 34 year olds, but offers very few activities for individuals of this age. Some of the workshops and special events available at the Cleve J. Fredricksen Library would meet this age group’s need for passive, social, and cultural activities, but definitely not in the area of sports and active wellness activities. WSRC offers active wellness, sports and enrichment activities for this age group in the schools and borough facilities in neighboring Lemoyne Borough, New Cumberland Borough and Lower Allen Township that would be convenient to Wormleysburg residents. Once the scheduled improvements are made to the Riverfront Park, adult residents could also benefit from outdoor nature activities that are passive to moderately active.

Bus Trips is an activity category that most public recreation agencies offer. Due to the small population of each borough, it would be more feasible for trips to be arranged collectively for the IWS region’s residents. Currently, Lemoyne Borough residents already have access to WSRC trips and Camp Hill Borough has encouraged residents to patronize Mechanicsburg Area Recreation Department’s trips.

Finally, there exists some duplication of recreation program within the three boroughs in relation to the offerings by the Cleve J. Fredricksen Library and recreation departments/boards. For example, Camp Hill Borough Recreation Department, West Shore Recreation Commission (Lemoyne Borough), and the Cleve J. Fredricksen Library all offer babysitting certification and toddler time classes. Wormleysburg Borough and Cleve J. Fredricksen Library both offer family movie nights at the same time of year. While movies in the park and movies conducted indoors are two separate experiences, coordination between the library and the boroughs should be encouraged to reduce overlaps that would jeopardize the participation rate for any of the organizations.

Borough Programs and the Americans with Disabilities Act

Camp Hill Borough Recreation Department indicates that all of its activities and services comply with the Americans with Disabilities Act (ADA). Lemoyne and Wormleysburg Boroughs indicate that most of their activities meet ADA standards. To offset this in Lemoyne Borough, the WSRC includes a statement in printed recreation guides and its website that invites individuals with disabilities who need special accommodations to contact the recreation office two weeks prior to the activity. When notified, the WSRC makes the necessary accommodations to ensure that individuals with disabilities are able to participate. It is suggested that Wormleysburg Borough also provide a notice that those individuals with disabilities in need special accommodations to participate to contact the recreation board two weeks prior to the activity.
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Boroughs Recreation Financial Descriptions

Five-year Budget Comparisons

It is helpful to review the entire municipal operating budget when identifying the funding levels for recreation and parks. Tables D.1.13, D.1.14, and D.1.15 shows Camp Hill, Lemoyne, and Wormleysburg Boroughs’ reported budgets or actual expenditures for the last five years, respectively.

Table D.1.13 Camp Hill Borough Budget Highlighting Recreation and Park Expenditures

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<tr>
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*General Expense Appropriation:

Swimming Pool Fund $84,490 N/A N/A N/A N/A N/A N/A N/A N/A N/A

Source: Camp Hill Borough

Comparisons between the boroughs must be qualified due to slight differences in the placement of recreation and park line items. Items of note when making a comparison are that some capital projects expenses have been offset by revenue from grants and that Camp Hill and Lemoyne Boroughs operate community swimming pools that have separate budgets from the recreation and parks budgets. In terms of similarities, all three boroughs schedule and perform park maintenance through their public works departments. Therefore, the personnel expense for park maintenance is not included in the recreation and parks percentage.

Imagine West Shore represents a collaborative planning effort among Camp Hill, Lemoyne, and Wormleysburg to build upon our location, promote our diversity, and encourage opportunities for revitalization to realize our vision of serving as the gateway to the West Shore.

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Final Draft – January 9, 2009
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## Table D.1.14 Lemoyne Borough Budget Highlighting Recreation and Park Expenditures

<table>
<thead>
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</tbody>
</table>

**Total**: $2,598,719

| Capital Reserve Fund   | $57,712     | N/A         | N/A         | N/A         | N/A         |
|                        | N/A         | N/A         | N/A         | N/A         | N/A         |
| Less Revenue (estimated)| $44,400     | N/A         | N/A         | N/A         | N/A         |
|                        | N/A         | N/A         | N/A         | N/A         | N/A         |
| Transfer from General Fund | $13,312  | N/A         | N/A         | N/A         | N/A         |

Source: Lemoyne Borough
### Boroughs Funding Philosophies

The boroughs were asked to provide a description of the philosophy toward providing tax dollars to finance recreation and park services. Camp Hill Borough did not state a specific philosophy in regard to tax support for recreation and park services. It does,

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however, maintain its own community swimming pool and Recreation Department, in addition to a parks system. Except for its special events, most recreation programs offered to Camp Hill residents charge a fee to recover the direct costs, as well as most of its administrative costs. The Recreation Director has been charged to generate enough revenue annually from program fees to cover staff salary and office expenses. Camp Hill Borough also contributes funds to the Cleve J. Fredricksen Library.

Lemoyne Borough’s response indicated that it is dedicated to allocating municipal funds to maintain the community swimming pool and parks in excellent condition. Although the recreation services portion was not addressed, the last five years of budget history shows that Lemoyne Borough has provided steady funding contributions to WSRC and the Cleve J. Fredricksen Library.

Wormleysburg Borough indicated that historically, funding for recreation and park services has been a low priority. However, in addition to general maintenance and capital improvements to parks, Wormleysburg Borough provides most of its recreation programs free of charge to its participants. In the past three years, significant funding from state grants has been allocated to the Imagine Wormleysburg Project. The project is designed to identify and develop projects that will enhance the natural resources of the community, including the River Walk, which received grants from PennDOT and DCNR for a total of $598,000.

Comparison to Similar Boroughs

This section compares the boroughs’ recreation and park expenditures to municipalities with similar populations and socio-economic characteristics of the IWS region. Using the two boroughs featured in Section E.1 – Demographic Profile, Mechanicsburg and New Cumberland Boroughs, Table D.1.16 shows the spending for recreation and parks by comparable boroughs. Funding for recreation, parks and libraries can be further examined by the percentage of the overall budget and per population in Table D.1.17.
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Table D.1.16 Mechanicsburg and New Cumberland Borough Recreation and Park Expenditures

<table>
<thead>
<tr>
<th>Mechanicub Borough Population 8,818</th>
<th>2008 Budget</th>
<th>%</th>
<th>2007 Budget</th>
<th>%</th>
<th>2006 Budget</th>
<th>%</th>
<th>2005 Budget</th>
<th>%</th>
<th>2004 Budget</th>
<th>%</th>
</tr>
</thead>
<tbody>
<tr>
<td>Recreation and Parks</td>
<td>274,200</td>
<td>4.56%</td>
<td>241,900</td>
<td>4.43%</td>
<td>190,300</td>
<td>3.56%</td>
<td>192,750</td>
<td>3.97%</td>
<td>200,500</td>
<td>4.35%</td>
</tr>
<tr>
<td>Library</td>
<td>5,000</td>
<td>0.06%</td>
<td>5,000</td>
<td>0.09%</td>
<td>3,500</td>
<td>0.07%</td>
<td>3,500</td>
<td>0.07%</td>
<td>3,500</td>
<td>0.08%</td>
</tr>
<tr>
<td>Shade Trees</td>
<td>1,500</td>
<td>0.02%</td>
<td>1,500</td>
<td>0.03%</td>
<td>1,500</td>
<td>0.03%</td>
<td>1,500</td>
<td>0.03%</td>
<td>215</td>
<td>0.00%</td>
</tr>
<tr>
<td>Total</td>
<td>280,700</td>
<td>4.66%</td>
<td>248,400</td>
<td>4.55%</td>
<td>195,300</td>
<td>3.66%</td>
<td>197,750</td>
<td>4.07%</td>
<td>204,215</td>
<td>4.13%</td>
</tr>
<tr>
<td>Total Budget Expenditures</td>
<td>6,019,068</td>
<td></td>
<td>5,462,808</td>
<td></td>
<td>5,338,130</td>
<td></td>
<td>4,855,311</td>
<td></td>
<td>4,610,440</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>New Cumberland Borough Population 7,127</th>
<th>2008 Budget</th>
<th>%</th>
<th>2007 Budget</th>
<th>%</th>
<th>2006 Budget</th>
<th>%</th>
<th>2005 Budget</th>
<th>%</th>
<th>2004 Budget</th>
<th>%</th>
</tr>
</thead>
<tbody>
<tr>
<td>Recreation and Parks</td>
<td>43,582</td>
<td>0.86%</td>
<td>43,361</td>
<td>0.91%</td>
<td>42,947</td>
<td>0.93%</td>
<td>42,357</td>
<td>0.97%</td>
<td>42,050</td>
<td>1.02%</td>
</tr>
<tr>
<td>Library</td>
<td>9,722</td>
<td>0.19%</td>
<td>9,722</td>
<td>0.20%</td>
<td>9,722</td>
<td>0.21%</td>
<td>9,722</td>
<td>0.22%</td>
<td>9,722</td>
<td>0.24%</td>
</tr>
<tr>
<td>Senior Center</td>
<td>11,860</td>
<td>0.23%</td>
<td>11,060</td>
<td>0.23%</td>
<td>10,860</td>
<td>0.23%</td>
<td>10,360</td>
<td>0.24%</td>
<td>10,360</td>
<td>0.25%</td>
</tr>
<tr>
<td>Park Equipment – Capital Exp.</td>
<td>18,132</td>
<td>0.36%</td>
<td>14,000</td>
<td>0.29%</td>
<td>7,000</td>
<td>0.15%</td>
<td>0</td>
<td>0.00%</td>
<td>0</td>
<td>0.00%</td>
</tr>
<tr>
<td>Total</td>
<td>83,296</td>
<td>1.64%</td>
<td>64,143</td>
<td>1.64%</td>
<td>63,329</td>
<td>1.52%</td>
<td>62,439</td>
<td>1.44%</td>
<td>62,132</td>
<td>1.51%</td>
</tr>
<tr>
<td>Total Budget Expenditures</td>
<td>5,066,245</td>
<td></td>
<td>4,768,919</td>
<td></td>
<td>4,636,571</td>
<td></td>
<td>4,350,685</td>
<td></td>
<td>4,113,790</td>
<td></td>
</tr>
</tbody>
</table>

Source: Mechanicsburg and New Cumberland Boroughs

Table D.1.17 Recreation Funding by Percentage of the Overall Budget and Population

<table>
<thead>
<tr>
<th>Borough</th>
<th>Population</th>
<th>Recreation and Parks</th>
<th>Capital Equipment and Projects</th>
<th>Libraries</th>
<th>Shade Trees</th>
<th>Total</th>
<th>% of Overall Budget</th>
<th>Spending per Capita*</th>
</tr>
</thead>
<tbody>
<tr>
<td>Camp Hill – A</td>
<td>7,424</td>
<td>$ 98,877</td>
<td>$ 0</td>
<td>$ 1,300</td>
<td>$ 11,000</td>
<td>$ 111,177</td>
<td>2.52 %</td>
<td>$ 14.98</td>
</tr>
<tr>
<td>Camp Hill – B</td>
<td>7,424</td>
<td>$ 263,645</td>
<td>$ 0</td>
<td>$ 1,300</td>
<td>$ 11,000</td>
<td>$ 275,945</td>
<td>6.26 %</td>
<td>$ 37.16</td>
</tr>
<tr>
<td>Lemoyne – A</td>
<td>3,952</td>
<td>$ 69,887</td>
<td>$ 0</td>
<td>$ 12,750</td>
<td>$ 7,000</td>
<td>$ 89,637</td>
<td>3.45 %</td>
<td>$ 22.68</td>
</tr>
<tr>
<td>Lemoyne – B</td>
<td>3,952</td>
<td>$ 69,887</td>
<td>$ 0</td>
<td>$ 750</td>
<td>$ 7,000</td>
<td>$ 77,637</td>
<td>2.99 %</td>
<td>$ 19.64</td>
</tr>
<tr>
<td>Wormleysburg</td>
<td>2,651</td>
<td>$ 25,750</td>
<td>$ 46,681</td>
<td>$ 2,500</td>
<td>NA</td>
<td>$ 74,931</td>
<td>5.14 %</td>
<td>$ 28.27</td>
</tr>
<tr>
<td>Mechanicsburg</td>
<td>8,818</td>
<td>$ 232,200</td>
<td>$ 42,000</td>
<td>$ 5,000</td>
<td>$ 1,500</td>
<td>$ 280,700</td>
<td>6.66 %</td>
<td>$ 31.10</td>
</tr>
<tr>
<td>New Cumberland</td>
<td>7,127</td>
<td>$ 43,582</td>
<td>$18,132</td>
<td>$ 9,722</td>
<td>NA</td>
<td>$ 83,296</td>
<td>1.64 %</td>
<td>$ 11.69</td>
</tr>
<tr>
<td>Statewide Average under 5,000</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>$383,482</td>
<td>6.57 %</td>
<td>$ 26.00</td>
</tr>
<tr>
<td>Statewide Average 5,000-9,999</td>
<td>5,000</td>
<td>$ 43,582</td>
<td>$18,132</td>
<td>$ 9,722</td>
<td>NA</td>
<td>$ 83,296</td>
<td>1.64 %</td>
<td>$ 11.69</td>
</tr>
<tr>
<td>Statewide Average 5,000-9,999</td>
<td>5,000</td>
<td>$ 43,582</td>
<td>$18,132</td>
<td>$ 9,722</td>
<td>NA</td>
<td>$ 83,296</td>
<td>1.64 %</td>
<td>$ 11.69</td>
</tr>
</tbody>
</table>

Source: Camp Hill, Lemoyne, and Wormleysburg Boroughs’ Budgets.
* Spending per capita is an estimate for 2008 based on the 2002 Budget and Salary Survey for Pennsylvania Local Park and Recreation Agencies, published by Pennsylvania Recreation and Park Society (PRPS) in cooperation with the Bureau of Recreation and Conservation of the Pennsylvania Department of Conservation and Natural Resources (DCNR).
** lower range represents full-time departments; higher range represents part-time departments

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Source: Camp Hill, Lemoyne, and Wormleysburg Boroughs’ Budgets.
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Specifics of Recreation Funding by Percentage of the Population Table

- In Table D.1.17, the revenue collected from recreation program participant fees has been deducted from Camp Hill Borough’s park and recreation expenditures for the purposes of comparison with Lemoyne and Wormleysburg Boroughs (Camp Hill – A). Camp Hill Borough’s recreation participation fees offset a significant portion of recreation expenses. Participation fees generally do not offset the recreation expenses in budgets of Lemoyne and Wormleysburg Boroughs. (Although Lemoyne borough residents do pay participation fees for WSRC programs, Lemoyne Borough’s budget reflects only the administrative expense affiliated with recreation services.) Camp Hill – B is necessary for the comparison to the statewide averages for populations 5,000 though 9,999.

- Wormleysburg Borough’s 2008 Budget includes atypical spending on a capital project to improve Riverfront Park, as part of a three-year grant for the Imagine Wormleysburg Project. This expenditure was excluded from the calculation in Table D.1.17.

- Contributions to libraries are not usually calculated in the expense for recreation and parks. In this particular situation, the Cleve J. Fredricksen Library provides a significant portion of public recreation programs to the residents of the IWS region that, if not provided, would be the responsibility of the municipal recreation and park department. There is a discrepancy between the Library contribution of $12,750 in Lemoyne Borough’s budget and the $750 anticipated from Lemoyne in the Library’s budget. The $12,000 difference may be the county library tax amount. As stated prior, the challenge has been to make comparisons between different municipalities with different budget styles. Lemoyne – A assumes a $12,750 library contribution. Lemoyne – B assumes a $750 figure for Lemoyne Borough’s contribution.

- Camp Hill, Lemoyne, and Mechanicsburg Boroughs’ expenditures include community swimming pool operations. In the cases of Camp Hill and Lemoyne Boroughs, only the amount needed from the general fund to balance the difference between revenue and expenses is included for swimming pool expense. Camp Hill Borough projected an excess of revenue over expenses for 2008. Lemoyne Borough projected an excess of $13,000 in expenses over revenue.

- Public works departments perform park maintenance and the cost of public work’s personnel is not included in the expenditures, with the exception of Mechanicsburg Borough.

- Lemoyne, Mechanicsburg, and New Cumberland Boroughs each participate in a regional recreation commission formed by school districts. Lemoyne and New Cumberland Boroughs are members of the WSRC and Mechanicsburg Borough is a member of Mechanicsburg Area Recreation Commission.

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Observations for 2008 Budget Year

Compared to the statewide average, Camp Hill Borough (Camp Hill – B) appears to be very close to average regarding the percentage of recreation and park spending in relation to the overall budget for communities of 5,000 to 9,999 persons. A comparison to the average spending per capita is a less reliable method, as the statewide figure is an estimate based on 2002 data. Lemoyne Borough’s recreation and park expenditures of 2.99% to 3.45% of the overall budget were less than the statewide average of 6.69%, but this is due to its participation in a regional recreation commission. Only one of the eight departments included in the statewide survey was an intergovernmental entity. One of the chief benefits of regional recreation is the reduction of administrative expenses, evidenced in Lemoyne’s (and New Cumberland’s) spending percentages. Wormleysburg Borough’s recreation and park expenditures of 5.14% of the overall budget were also under the statewide average for communities under 5,000 persons. However, Wormleysburg Borough offers fewer recreation programs to its residents than Camp Hill and Lemoyne Boroughs (Table D.1.10 and Appendix D.1.8.) and concentrates the majority of the funding toward children. Wormleysburg Borough could benefit from participation in a regional recreation commission.

Current Recreation and Park Budget Process

In Camp Hill Borough, the Recreation Director formulates a budget that is presented first to the recreation commission and subsequently to the Borough Council for approval. The staff of Lemoyne Borough submits a budget to the finance committee for review before it is forwarded to the Council for approval. Additionally, the annual contribution rate established by WSRC is approved by its Board of Representatives, which includes a Lemoyne Borough Council member. The budget process starts in the third quarter for Wormleysburg Borough, where the recreation board prepares and submits a budget request to the finance committee before being approved by Borough Council.

All three boroughs require more time than currently expended in researching and calculating the recreation and park expenditures during the budget process. Strategic planning, needs assessment that includes public input, and the implementation of a revenue policy are tools to utilize in recommending funding levels, rather than basing the next year’s budget on what was completed the prior year. The development of a written revenue policy by each borough would take into consideration its unique characteristics, including the residents’ income level, demographics, the demand for recreation services, and the amount of money available from the general fund. Specific information on a Revenue Policy can be found in the DCNR publication Financing Municipal Recreation and Parks, available free of charge as a printed booklet or online at www.dcnr.state.pa.us.
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Funding Sources

Camp Hill Borough and Lemoyne Borough have elected to offset some of the direct and indirect recreation and park expenses by charging fees to the residents who enroll in many of the borough-sponsored classes and activities, excluding special events. Relevant to Lemoyne Borough, the Board of Representatives for WSRC established a formula for cost recovery for each type of activity offered to ensure that prices are uniformly set. See Appendix D.1.12. All three boroughs solicit a variety of in-kind and financial donations from individuals and businesses for special events. Although Wormleysburg Borough operates its recreation programs entirely with volunteers and does not have a professional staff expense, it spends more per resident for recreation and parks than the other two boroughs. Wormleysburg Borough does not charge for participation in any of its activities, such as children’s parties, fishing derby and movie nights, but recently initiated a fee-based bus trip in 2008.

Camp Hill and Lemoyne also assign an admission fee for their swimming pools in order to recover operating expenses. Admission may be purchased for the entire season or on a daily basis. Tax support is provided for structural improvements to the facilities. Both boroughs also charge a rental fee for tennis courts, park pavilions, and community rooms. For example, Camp Hill expected to generate almost $2,000 in tennis court fees for 2008. Park pavilions and community room rentals are also a revenue source. Wormleysburg Borough does not restrict access to any of its park facilities.

The parks are almost entirely funded by tax support. In addition to municipal funding for the regular maintenance and normal improvements, Lemoyne and Wormleysburg Boroughs submit applications for state grants for major improvement projects. Camp Hill Borough has not been able to take advantage of state grants through DCNR for recreation and park projects in the past because public access has been limited only to residents in some instances. A minimal amount of money is recovered through rentals of garden plots, pavilions, indoor gathering rooms, and tennis court access fees. Donations are also received from civic groups and the business community for specific projects.

It does not appear that any of the boroughs have a mandatory dedication policy. Because growth is projected for Lemoyne Borough during the period of 2005 through 2010, a mandatory dedication ordinance would be an additional source of revenue.

The boroughs should consider additional avenues to generate funding for recreation and park initiatives. The development of the afore-mentioned revenue policy will allow the boroughs to explore the strategies of user fees, revenue-generating facilities, grant writing, and tapping community resources.

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Recreation, Park, and Open Space Plan Element
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D.1 Recreation, Park, and Open Space

Introduction

The Recreation, Park, and Open Space Plan Element documents the themes, planning principles, and strategies of the recreation and leisure facilities and programs available to the IWS region. As with the other plan elements, this component outlines specific strategies, breaking them down into regional policies, partnerships, projects, and programs; however, it takes the implementation of the strategies one step further. This plan element also includes cost opinions for each strategy and then organizes these regional strategies into either a prioritized five-year implementation plan for operational enhancements or ten-year capital improvement program for facility improvements. It is important to keep in mind that these regional strategies where selected because implementation is made through both regional and individual borough initiatives. These strategies target the creation of an off-road trail network by establishing greenways and linear parks, enhancement of resident access to borough recreation services, maintenance of park amenities in need of repair or replacement, expansion of recreation amenities in select parks, creation of new parks in neighborhoods that are underserved by existing facilities, and planting shade trees in parks.

Imagine West Shore Regional Recreation, Park, and Open Space Themes

The regional themes for recreation, park, and open space facilities and programs are:

- Parks are important to attract families and maintain quality of life.
- Varied range of active and passive recreation opportunities (services, programs, and facilities) should be provided for a range of ages.
- Better connections between neighborhoods, parks, areas, and communities using natural features. (also Housing and Neighborhood Element and Transportation Element).
- Community and neighborhood aesthetics and attractiveness (also Housing and Neighborhood Element).
- Green neighborhoods and softening of urban edge using street trees, landscaping, and pocket parks (also Housing and Neighborhood Element).
- Susquehanna River is an important resource and access to, utilization of, and promotion of the River is important.
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- Flooding and natural stormwater management of small streams, specific areas, and the Susquehanna River are key considerations. (also Natural, Cultural, and Historic Resources Element and Community Facilities Element).

- Location, proximity, and connections among the three boroughs are an asset for cooperating on providing parks, recreation, and open space. (also Transportation Element).

- Much inter-municipal cooperation, not competition, is needed for parks, recreation, and open space.

- Duplication of services and programs exist.

- Good, open school district and borough relationships are important for additional parks and recreation opportunities. (also Community Facilities Element).

- West Shore Recreation Commission is an example of existing park and recreation regional cooperation.

- Taxes versus level of service and maintenance for parks and recreation services.

- Developers do not pay fees in lieu of providing parks and recreation land dedications.

Overall planning principles relating to recreation, park, and open space for the IWS region:

1. The Pennsylvania Municipalities Planning Code (MPC) states that:

   The multimunicipal comprehensive plan shall include a plan for community facilities and utilities, which may include public and private education, recreation, municipal buildings, fire and police stations, libraries, hospitals, water supply and distribution, sewage and waste treatment, solid waste management, storm drainage, and flood plain management, utility corridors and associated facilities, and other similar facilities or uses.

2. The Pennsylvania Department of Conservation and Natural Resources’ (DCNR) mission is to maintain, improve and preserve state parks; to manage state forest lands to assure their long-term health, sustainability and economic use; to provide information on Pennsylvania’s ecological and geologic resources; and to administer grant and technical assistance programs that will benefit rivers conservation, trails and greenways, local recreation, regional heritage conservation, and environmental education programs across Pennsylvania.

DCNR, through its Community Conservation Partnership Program, makes grants available to municipalities for the purpose of preparing comprehensive recreation, park and open space plans.
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3. Encourage the creation of sustainable community parks or pocket parks that balance natural resources conservation with recreation. (also Natural, Cultural, and Historic Resources Element)

4. Support the identification of a greenway corridor that links prominent natural resources, such as the Susquehanna River and the Conodoguinet Creek with other natural resources of regional significance. (also Natural, Cultural, and Historic Resources Element)

5. Ensure convenient access to the boroughs' recreation services through technology and staffing enhancements.

6. Adequately maintain and expand the boroughs' existing recreation, park and open space facilities before new facilities are acquired.

7. Provide new parks in neighborhoods that are underserved by existing recreation facilities.

8. Identify creative ways to enhance the IWS region's existing recreation, park, and open space infrastructure without spending a lot of tax dollars.
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D.1 Recreation, Park, and Open Space

D.1.a. Key Strategy: Establish recreation, park, and open space mission statements and goals for all three boroughs.

Summary:

A mission statement succinctly describes a recreation and park organization’s purpose and responsibilities in upholding the interests of its constituents. Goals established by such an organization allows it to benchmark progress towards achieving its mission. Goals also provide the organization with the framework in which implementation strategies and action items are organized for easy execution.

For a successful recreation, parks, and open space network within the IWS region, it is important that each borough have a mission statement and goals that are clearly focused on guiding its recreation and park activities over the next 10 years. Presently, Lemoyne and Wormleysburg Boroughs have statements and goals that provide their recreation and park organizations with direction in meeting the recreational needs of their community. Camp Hill Borough does not have a mission statement or goals guiding its recreation and park operations.

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General Considerations:

- Camp Hill Borough can consider establishing its own recreation, park, and open space mission statement and goals. The Camp Hill Borough Recreation Director drafting a mission statement and goals for the Camp Hill Borough Recreation Commission’s review and comment. Once the recreation commission agrees to the statement and goals, it should make a formal recommendation to the Camp Hill Borough Council for consideration of approval. This may be completed in conjunction with Camp Hill Borough adopting a new park and recreation ordinance that replaces the missing documentation and formalize its park and recreational services.

- Three boroughs may also want to consider establishing a single recreation, park, and open space mission statement and supporting goals for the entire IWS region. An advisory committee of the boroughs’ recreation and park boards and committees may be created to draft a regional mission statement and goals for consideration of adoption by all three Borough Councils. The following draft is provided for discussion purposes only:
  
  - IWS regional Draft Recreation and Park Mission Statement can be:
    - To provide a premier recreation, park, and open space network within the IWS region that meets the expectations of residents by providing life-long recreational opportunities that contribute to the IWS region’s high quality of life.
  
  - IWS regional Draft Recreation and Park Goals can be:
    - Maintain high quality recreation, parks, and open space.
    - Improve existing recreation, parks, and open space.
    - Expand existing recreation, parks, and open space areas.
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- Develop new parks in neighborhoods with no or limited pedestrian access to existing parks, recreational areas, and open space.
- Provide a conveniently located community center within each borough.
- Expand leisure activities for all age groups.
- Add facilities that expands recreation for residents ages 16 through 45.
- Provide a network of biking, walking, and jogging trails throughout the IWS region.
- Develop greenbelts to connect parks and residential areas.
- Increase year-round recreational programs for residents.
- Improve access to and use of the Susquehanna River.

Possible Obstacles:

- Reaching consensus on a regional mission statement and supporting goals.
- All three borough Councils adopting the mission statement and supporting goals.

General and/or Specific Location(s):

- IWS region

Opinion of Cost(s):

- $5,000

Stakeholders & Partners:

- Borough Council
- Planning Commission
- Borough Staff
- Parks and Recreation Department, Commission, and Board
- West Shore Collaborative Task Force
- Neighborhood Association and Residents

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D.1 Recreation, Park, and Open Space

D.1.b. Key Strategy: Establish a network of trails for biking, hiking, and jogging that connects Regional points of interest by making maximum use of greenways and linear parks.

Summary:

Providing trail linkages through a network of sidewalks, on-road bicycle lanes, greenways, and linear parks offer many benefits to a community. Not only does a regional trail system provide both recreation and transportation opportunities to the residents, but the system also offers economic, social, and ecological benefits. The IWS region’s extensive sidewalk and street infrastructure, when coupled with linear parks and greenways, is ideal for establishing a comprehensive non-motorized trial network throughout the three boroughs.

Sidewalks serve to connect residential areas to the overall trail network, while on-road segments (bike lanes) are limited to bicycle use and designated through signage and pavement markings. Greenways and linear parks with trails often follow streams and rivers. In these instances, greenways and linear parks help to protect floodplains from development and allow them to function as nature intended, to absorb and reduce stormwater flowing into streams and rivers. Riparian forest buffers are also found within these types of greenways and linear parks. These buffers help preserve the water body’s natural characteristics, stabilize stream banks, reduce flood damage, protect water quality, and improve habitats for both aquatic and terrestrial wildlife.
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The benefits of maximizing the use of greenways and linear parks in a regional trail network are increased property values, protection of property from flood damage, desirable amenity for business attraction and retention, social interaction and wellness, and protection of the natural environment and wildlife.

The 2000 Cumberland County Greenway Study discusses public-private partnership opportunities that can help to create a framework of greenway corridors that protect open spaces and natural resources. This study identified 8 regional greenways and 10 greenway links within the county. The Conodoguinet Creek Greenway designated for Camp Hill and Wormleysburg Boroughs and the Susquehanna River Greenway for Wormleysburg Boroughs are the identified regional greenways that traverse the IWS region. Through this study no greenway links were identified within the boundaries of the three boroughs.

The 2006 Cumberland County Land Partnerships, A Countywide Strategy for Open Space Preservation and Smart Growth, expands upon the 2000 Greenway Study by further encouraging partnerships among federal, state, county and local governments, non-profit organizations, businesses and landowners to preserve open spaces, such as greenways. This strategy identified 10 major greenways, including the Conodoguinet Creek Greenway and Susquehanna Greenway. The strategy also identified 10 minor greenways that are found outside the IWS region. A local network of trails within the three boroughs would augment these regional greenways and improve the borough’s physical connection to the Conodoguinet Creek and the Susquehanna River.

Given the built nature of the IWS region, designating sidewalks and bicycle lanes on streets will be easier than establishing the greenway and linear park segments of a regional trail system. At best, greenways and linear parks can be added to the inventory of recreation, park and open space facilities only through smaller isolated patches of ground where development has not occurred. Typically, these undisturbed areas contain sensitive natural features (i.e., floodplains, wetlands, steep slopes) that either prohibit or greatly restrict their use for building.

The Maurice K. Goddard Trail in Camp Hill Borough is a 4.5 mile designated hiking and biking trail that travels both on and off-road connecting Camp Hill schools, Christina L. Siebert Memorial Park, Willow Park, Fiala Fields, Beverly Park, Borough Municipal Offices, and the Cleve J. Fredricksen Library. It is suggested that the Goddard Trail serve as the starting point for creating a network of biking, hiking and jogging trails within the region.
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General Considerations:

- The best approach in developing a trail network for the IWS region may be to jointly plan for this new infrastructure. The boroughs could realize an economy of scale by cooperatively applying for grants to prepare a regional greenway and trail master plan. This detailed study of practical routes, with specific parcels identified, will produce up-to-date cost opinions to facilitate project implementation. The Goddard Trail should serve as the starting point for creating a network of biking, hiking and jogging trails within the region.
- Should a joint approach not be pursued, each borough could independently develop a master plan and implement a trail network within its own jurisdiction, anticipating logical connection points to neighboring municipalities.
- The boroughs may consider working with PennDOT to identify state roads that can presently accommodate bike lanes and program future road improvements to allow for these lanes as transportation enhancement projects are funded.
- The boroughs may consider working with property owners to acquire land or easements where off-road trails would benefit the overall proposed non-motorized transportation network.
- The boroughs should consider adopting riparian forest buffer provisions within their land development codes.

Possible Obstacles:

- Lack of available funding.
- Willingness to partner on a regional greenway and trail master plan.
- PennDOT’s denial of placing bike lanes on state roads.
- Property owner willingness to sell, lease, or ease land for greenways and linear parks.

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General and/or Specific Location(s):

- Camp Hill Borough
  - Bicycle lanes along Cumberland Boulevard
  - Bicycle lanes along North and South 32nd Streets
  - Bicycle lanes along North and South 19th Streets
  - Bicycle lanes along Pennsylvania Avenue
  - Bicycle lanes along Market Street
  - Bicycle lanes along Chestnut Street
  - Bicycle lanes along Trindle Road
  - Greenway trail along the Conodoguinet Creek
  - Greenway trail along the small unnamed creek leading into Christian L. Seibert Memorial Park
- Lemoyne Borough
  - Bicycle lanes along North Twelfth Street
  - Bicycle lanes along Walnut Street
  - Bicycle lanes along Market Street
  - Bicycle lanes along State Street
  - Bicycle lanes along Hummel Avenue
  - Bicycle lanes along South Third Street
  - Bicycle lanes along Lowther Street
  - Pedestrian bridge connection over the rail line at South Seventh and State Streets and South Tenth Street
  - Greenway trail south of Walnut Street along the small unnamed creek through Harrisburg Academy property to North Twelfth Street
  - Combination of greenway trails, bicycle lanes, and sidewalks heading south from the small unnamed creek along Walnut Road at Glenridge Drive, to Bridgeview Drive, to Negley Park, south on Frazer Road to Frazer Park, then split east to Shell Park and split west to Washington Heights Elementary and Lemoyne Middle School
- Wormleysburg Borough
  - Bicycle lanes along Front Street
  - Bicycle lanes along Walnut Street
  - Bicycle lanes along Haldeman Street
  - Bicycle lanes along Stella Street

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- Bicycle lanes along Poplar Church Road
- Bicycle lanes along Yverdon Drive
- Greenway trail along small unnamed creek south of Harvey Taylor Bridge Bypass
- Greenway trail along the Conodoguinet Creek
- Greenway River Walk along the Susquehanna River

Opinion of Cost(s):
- $45,000 to $90,000 for the development of a local or regional greenway and trail master plan
- $5,000 for adoption of riparian buffer code

Stakeholders & Partners:
- Borough Council
- Planning Commission
- Parks and Recreation Department, Commission, and Board
- Public Works
- West Shore Collaborative Task Force
- Neighborhood Association and Residents
- Environmental Advisory Council
- Cumberland County
- Pennsylvania Department of Transportation
- Pennsylvania Department of Conservation and Natural Resources
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D.1 Recreation, Park, and Open Space

D.1.c. Key Strategy: Repair and/or upgrade the three boroughs’ existing park facilities.

Summary:

Parks are the backbone of the recreational opportunities provided by municipalities. With high costs of land and the need for municipalities to preserve its ever-shrinking tax base, emphasis is placed on the upkeep and modernization of existing parks facilities before new parks are acquired. Although most municipalities do a good job staying on top of the ongoing maintenance and repairs necessary to keep parks safe and in good repair, many overlook or do not have the time or money to ensure that the facilities reflect the changing needs of the populations that they serve.

Park Master Site Plans are a planning and capital-programming tool that municipalities can use to keep their parks responsive to the local demand for recreation. The master planning process brings together municipal officials with the public to share ideas and reach consensus on what the most appropriate uses are for the park and to organize them in manner that takes full advantage of the park’s most valuable attribute, its limited public space.
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General Considerations:

- Each borough should continue its inspection programs, which are effective at keeping park amenities maintained and safe for park users. These regular inspections quickly identify recreational amenities that are nearing or have outlived its usefulness, thereby no longer serving its intended purpose. Once these deficiencies are known, funding can be pursued to either replace or repair the derelict equipment as necessary.
- Lemoyne Borough should consider working with WSRC on its future park assessments against the United States Consumer Product Safety Commission standards.
- However, there comes a time in the lifecycle of a park where it needs to be reborn in meeting the changing needs of its users. For this, each borough should consider systematically developing park master site plans for every park within its boundaries. They should first focus on the older parks with the most needed repairs or antiquated amenities.

Possible Obstacles:

- Lack of available funding.
- Neighborhood opposition to park changes.

General and/or Specific Location(s):

- Camp Hill Borough
  - Christian L. Seibert Memorial Park – resurface the ¼ mile running track with all-weather material and resurface the basketball court
  - Beverly Park – resurface the basketball court
- Lemoyne Borough
  - Lemoyne Borough Swimming Pool – demolish existing pool and construct a new one, enhance with two tube slides, water playground, tot lot, water heater, American with Disabilities Act (ADA) renovations to the bathhouse, lighting, winter cover, and shade umbrellas.
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- Wormleysburg Borough
  - Riverfront Park – Install a multi-use trail, lighting, benches, trash receptacles, landscaping, pedestrian shelters, and signage.
  - South Second Street Park – Sealing the basketball court surface in the short term and eventually expand the park by acquiring a neighboring property.
  - North Second Street Park – Replacing the formal play fields, basketball court restrooms and concession stands. Consideration should be given to constructing a community building and transforming the derelict tennis courts into a new amenity.
  - Rupley Park – Construct a new two-lane vehicle access road and parking lot to accommodate 65 vehicles and install a 4-foot wide pedestrian walkway to access the lower portion of the Park. Improve the Park with a nature trail, benches, multi-purpose field, picnic areas, pavilion, lighting, restrooms, landscaping/screening, dog park, and canoe/kayak access to the Conodoguinet Creek. Replace the existing playground, basketball court, and fence.

Opinion of Cost(s):
- $2,000 to $1,100,000

Stakeholders & Partners:
- Borough Council
- Planning Commission
- Parks and Recreation Department, Commission, and Board
- Public Works
- West Shore Collaborative Task Force
- Athletic Associations
- Neighborhood Association and Residents
- Cumberland County
- Pennsylvania Department of Conservation and Natural Resources

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D.1 Recreation, Park, and Open Space

D.1.d. Key Strategy: Locate new mini- or neighborhood parks in neighborhoods that are currently under served by the IWS region’s existing park facilities.

Summary:

Just having parks is not enough to serve the needs of residents. These parks must also be conveniently located to the residents that they are intended to serve. Mature urban areas, such as the IWS region, are comprised of compact land uses with an extensive transportation network consisting of roadways and railroads. As these transportation systems make their way through and to the region’s neighborhoods, they sometime become an impediment to residents wishing to enjoy nearby parks.

The identified transportation barriers to existing mini- and neighborhood parks within the IWS region are:

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Typically, engineering structures to connect pedestrians to recreation, park, and open space facilities can be unsightly, require too much land, and/or are cost prohibitive. A more practical solution may be to eventually acquire property in these isolated neighborhoods and construct new mini- or neighborhood parks, as necessary.

General Consideration:

- The boroughs may want to consider acquiring land for establishing future parks as opportunities present themselves. Methods that the boroughs can employ towards securing additional parkland may include fee simple acquisition, option to buy, land donations, condemnation, and conservation easements.
- As new areas for parks are acquired, the boroughs should consider maintaining them as open playfields until proper planning for recreational amenities is completed. This will be needed to pursue grant funding.

Possible Obstacles:

- Lack of available funding.
- Lack of available land.
- Need for tax revenues.
- Neighborhood opposition to new park.

General and/or Specific Location(s):

It is suggested that the following areas may benefit from a new mini- or neighborhood park:

- **Camp Hill Borough**
  - Trindle Village Neighborhood bounded by Trindle Road to the North, Camp Hill Shopping Mall to the East, Camp Hill Borough boundary to the South, and the Camp Hill Borough boundary to the West.
  - Hollywood Development Neighborhood bounded by the Camp Hill Borough boundary to the North, North 32nd Street to the East, Market Street to the South, and the Camp Hill Borough boundary to the West.

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- North East Neighborhood bounded by the Camp Hill Bypass to the North, North 17th Street to the East, Market Street to the South, and North 21st Street to the West.
- South Market Neighborhood bounded by Market Street to the North, the Camp Hill Borough boundary to the East, State Street to the South, and South 17th Street to the West.
- Camp Hill Borough identifies the following specific properties to use as open space play areas for children under the age of 10:
  - Cleve J. Fredricksen Library property.
  - Joint municipal use property along 12th Street in Lemoyne Borough north of Cooper Ridge.
  - Good Shepard Catholic Church property.
  - Good Shepard School property.
  - Triangle open space area on Walnut Street in front of Shaffer Elementary School.
- Lemoyne Borough
  - Herman Neighborhood bounded by the rail line to the North, South 3rd Street to the East, Hummel Avenue to the South, and South 10th Street to the West.
  - Unnamed Neighborhood bounded by Lowther Street to the North, Lemoyne Borough boundary to the East, Lemoyne Borough boundary to the South, and South 3rd Street to the West.
  - Lemoyne Borough identifies the following specific areas for open space play areas and pocket parks:
    - North of 5th Street between Frazier Road and Walnut Street.
    - North of 9th Street on the west side between Ohio and Pennsylvania Avenues.
    - Herman Avenue between the southwest corner of South 6th Street and Herman Avenue.
- Wormleysburg Borough
  - Village North Neighborhood bounded by Harvey Taylor Bridge Bypass to the North, North Front Street to the East, Walnut Street to the South, and the rail line to the West.

Opinion of Cost(s):

- Variable
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Stakeholders & Partners:

- Borough Council
- Planning Commission
- Parks and Recreation Department, Commission, and Board
- West Shore Collaborative Task Force
- Neighborhood Association and Residents
- Pennsylvania Department of Conservation and Natural Resources
D.1. Key Strategy: Enhance the delivery of borough recreation services to meet the needs of the IWS region and reduce duplication of efforts.

Summary:
Each borough in the IWS region has the potential to improve the delivery of recreation services to their residents and save money in the process by participating in an inter-governmental approach. Working together on common issues proves more resourceful than working in isolation or not even attempting the project at all because of the enormity. The cost of special projects or purchases can be defrayed by sharing the cost rather than each borough duplicating the cost. Recreation programs will be more successful when municipalities band together to coordinate activities rather than duplicate and compete with each other for the same participants, who are not always mindful of municipal boundary lines. At the least, municipalities or the same school district can work together for the purposes of sharing public school facilities.

General Considerations:
- Each borough may consider establishing a recreation and park revenue policy. A written revenue policy establishes a framework for borough recreation and park events and services that local elected officials, staff members and the public can support. The
revenue policy should be based on factors that are unique to the service area, such as the residents’ income level, the demand for recreation services, and the amount of money available from the general fund. A revenue policy also creates a value for the services or facilities and helps provide the agency with financial resources to provide outstanding service to residents. The Pyramid Pricing Methodology for Recreation and Parks developed by John Crompton and Leon Younger is widely accepted and used in public recreation and parks today. The pyramid pricing methodology assists in determining how to allocate resources for the greatest community benefit. Information on the Pyramid Pricing is available in the DCNR publication Financing Municipal Recreation and Parks – A Resource Guide for Recreation, Parks and Conservation, authored by Susan E. Landes, CPRP, 2005.

- A schedule of periodic meetings between the administrators of the public recreation programs (the boroughs, WSRC and the library) for purposes of information sharing, cooperative planning and programmatic efforts, and the reduction of duplication would foster cooperative planning between each borough and the IWS region as a whole. A schedule of monthly meetings is recommended. The identified duplication of programs are:
  - Camp Hill Borough, WSRC, and Cleve J. Fredricksen Library
    - Babysitting certification
    - Toddler time classes
  - Wormleysburg Borough and Cleve J. Fredricksen Library
    - Family movie night
- Formalize a joint recreation and park committee for the IWS region that is recognized and provided with authority by the boroughs to join forces and resources in the coordination of recreation events and services for the IWS community. The committee, formalized with a mission statement and an executed agreement and by-laws as per Intergovernmental Cooperation Law, Area Government and Intergovernmental Cooperation, 53 Pa. C.S. Chapter 23, could work toward co-sponsorship of selected events and services and the combined marketing efforts to cross promote all public recreation activities in the IWS region. This committee could also discuss the administration of similar facilities located in the boroughs, such swimming pools or skateboard spots, and decide ways where joint planning could reduce duplicate efforts and result in a better product for the residents. For example, boroughs with swimming pool could consider the joint purchasing of supplies, training of staff and

![Pyramid Pricing Methodology for Recreation and Parks](image-url)
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Possible Obstacles:

- Lack of staff time.
- Lack of available funding.
- Inability to reach consensus.

General and/or Specific Location(s):

- IWS region

Opinion of Cost(s):

- $15,000 - $36,500

Stakeholders & Partners:

- Borough Council
- Planning Commission
- Borough Staff
- Regional Recreation Commission Staff
- West Shore Collaborative Task Force
- Neighborhood Association and Residents
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Final Draft – January 9, 2009
D.1 Recreation, Park, and Open Space

D.1.f. Key Strategy: Provide adequate staffing and administrative support for public recreation and park services.

Summary:
Adequate resources must be allocated to the task of meeting the needs and desires of the residents so that a community becomes a great place to live, work and play. Properly trained staff supported by current technology increases effectiveness, reduces risk, and saves money. Again, the potential for intergovernmental cooperation by sharing employees, technology or joining existing regional recreation efforts will save money and reduce duplication of efforts.

General Considerations:
- Boroughs without professional staff may want to consider adding staff or contracting with a neighboring regional recreation services agency with the objective of providing residents with access to programs and services for all ages, abilities, and income levels.
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- Camp Hill Borough lacks sufficient staff in the summer season to provide adequate customer service. A part-time customer service representative, working at least twenty hours per week, is recommended to strengthen recreation services while the Director is out of the office overseeing recreation programs. During the fall or winter seasons, Camp Hill Borough could benefit from participation in an internship program with a college recreation and park curriculum. While much time is required in providing the intern with training and insight into the department operations, there is little cost to the department.
- Wormleysburg Borough does not have professional recreation and park staff. Its population size is not large enough to support a full-time position. Wormleysburg has access to the same public recreation services provider that Lemoyne Borough utilizes, the WSRC. The WSRC was formed by the West Shore School District to provide recreation services for the residents of the municipalities that comprise the school district and reduce program duplication and expenses. Wormleysburg Borough’s 2008 budget allocated $9,000 for children’s holiday parties and $5,000 for miscellaneous events in Riverfront Park. The $9,000 is a large amount to spend on one segment of the population, and not the segment with the greatest percentage (persons age 20 through 34 years). The borough also budgeted $750 to reimburse non-resident rate to residents who participate in WSRC activities. The cost to be a participating member in WSRC in 2008 was $2.05 per person. This expense of $5,435 would provide residents with access to a broad range of programs and services for all ages. Although not recommended, for purposes of comparison, a part-time Recreation Director working ten hours per week would cost the borough $8,000 to $10,000 annually.

- Recreation and park software to track registrations and provide residents with online information and registration options can be investigated. A web-based software service can be engaged on a pay-as-you-go fee and does not require extensive computer hardware or ancillary software or equipment for credit card processing, backing up, security protection or database organization. In addition to its organization capabilities, it is a communication tool that allows residents to access sufficient information on the
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services via the Internet in order to make a decision to join a recreation program. It is especially useful to small departments that are unable to maintain consistent office hours during the business day. Web-based software allows participants the ability to enroll online and/or use a credit card as payment and mitigates the possibility of cash handling errors and fraud. Another benefit is the ability to generate reports that assist in tracking participation, expenses, revenue, instructors, and customers.

- A Certified Playground Safety Inspector (CPSI) is necessary to audit and inspect borough play structures. The boroughs could contract with an area CPSI for the service or have at least one borough employee from the IWS region acquire and maintain this two-year certification. The three boroughs would share the cost of the employee’s certification expenses and the time expended for inspections and audits. Pennsylvania Recreation and Park Society offers the National Playground Safety Institute training program annually.

Possible Obstacles:

- Lack of available funding.
- Inability to reach consensus.

General and/or Specific Location(s):

- Camp Hill Borough
- Wormleysburg Borough
- IWS region

Opinion of Cost(s):

- $12,500 - $22,500

Stakeholders & Partners:

- Borough Council
- Borough Staff
- West Shore Collaborative Task Force
- Neighborhood Association and Residents

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## D.1 Recreation, Park, and Open Space

Table D.1.18. Five-Year Implementation Plan – Operational Strategies

<table>
<thead>
<tr>
<th>Strategy Number</th>
<th>Operation Name</th>
<th>Target Years</th>
<th>Cost Opinion</th>
<th>Potential Funding Source(s)</th>
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<tbody>
<tr>
<td>D.1.a</td>
<td>Mission Statement and Goals</td>
<td>1-3</td>
<td>$5,000</td>
<td>General Fund</td>
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<td>D.1.b</td>
<td>Greenway and Trail Master Plan</td>
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<td>$45,000 - $90,000</td>
<td>General Fund; DCNR – CCPP; PENNDOT – TEG</td>
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<td>D.1.b</td>
<td>Adopt Riparian Buffer Code</td>
<td>1-3</td>
<td>$5,000</td>
<td>General Fund</td>
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<td>D.1.c</td>
<td>Park Master Site Plans</td>
<td>1-5</td>
<td>$25,000 - $50,000</td>
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<td>D.1.e</td>
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<td>$5,000 - $10,000</td>
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<td>D.1.e</td>
<td>Joint Recreation and Park Committee</td>
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<td>$0 - $1,500</td>
<td>General Fund</td>
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<tr>
<td>D.1.e</td>
<td>Revenue Policy</td>
<td>1-3</td>
<td>$0 - $1,500</td>
<td>General Fund; PRPS - RecTAP</td>
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<td>D.1.f</td>
<td>Seasonal Customer Service Staff</td>
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<td>$2,500 - $4,000</td>
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<td>D.1.f</td>
<td>Recreation and Park Software</td>
<td>1-3</td>
<td>$3,000 - $5,000 first year, $1,000 - $2,000 annually thereafter</td>
<td>General Fund</td>
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<td>D.1.f</td>
<td>Regional Recreation Participation</td>
<td>1-3</td>
<td>$6,000 - $8,000 annually</td>
<td>General Fund</td>
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<td>D.1.f</td>
<td>Certified Playground Safety Instructor</td>
<td>1-3</td>
<td>$1,000 - $5,000 bi-annually</td>
<td>General Fund</td>
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</tbody>
</table>

Key:
- DCNR – CCPP: Pennsylvania Department of Conservation and Natural Resources, Community Conservation Partnership Program
- PENNDOT – TEG: Pennsylvania Department of Transportation, Transportation Enhancement Grant
- DCNR – LUPTAP: Pennsylvania Department of Conservation and Natural Resources, Land Use Planning and Technical Assistance Program
- PRPS – RecTAP: Pennsylvania Recreation and Park Society, Recreation and Parks Technical Assistance Program

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D.1 Recreation, Park, and Open Space

Table D.1.19. Ten-Year Capital Improvement Program – Facility Strategies

<table>
<thead>
<tr>
<th>Strategy Number</th>
<th>Facility Name</th>
<th>Target Years</th>
<th>Cost Opinion</th>
<th>Improvements</th>
<th>Potential Funding Source(s)</th>
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<tr>
<td>D.1.c</td>
<td>Christian L. Seibert Memorial Park</td>
<td>1-3</td>
<td>$4,500</td>
<td>Resurface basketball court</td>
<td>General Fund, DCNR - CCPP</td>
</tr>
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<td>D.1.c</td>
<td>Beverly Park</td>
<td>1-3</td>
<td>$4,500</td>
<td>Resurface basketball court</td>
<td>General Fund, DCNR - CCPP</td>
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<td>D.1.c</td>
<td>Lemoyne Borough Swimming Pool</td>
<td>1-3</td>
<td>$722,000</td>
<td>Demolition of existing and construction of a new pool</td>
<td>General Fund, DCNR - CCPP</td>
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<td>D.1.c</td>
<td>Riverfront Park</td>
<td>1-3</td>
<td>$598,000</td>
<td>Multi-use trail, lighting, benches, trash receptacles, landscaping, pedestrian shelters, and signage</td>
<td>General Fund, DCNR - CCPP, PENNDOT – TEG</td>
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<td>D.1.c</td>
<td>South Second Street Park</td>
<td>1-3</td>
<td>$4,500</td>
<td>Resurface basketball court</td>
<td>General Fund, DCNR - CCPP</td>
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<td>D.1.c</td>
<td>Christian L. Seibert Memorial Park</td>
<td>4-7</td>
<td>$125,000</td>
<td>Resurface ¼ mile running track</td>
<td>General Fund, DCNR - CCPP</td>
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<tr>
<td>D.1.c</td>
<td>Lemoyne Borough Swimming Pool</td>
<td>4-7</td>
<td>$327,000</td>
<td>Two tube slides, water playground, tot lot, water heater, ADA renovations to the bathhouse, lighting, winter cover, and shade umbrellas</td>
<td>General Fund, DCNR - CCPP</td>
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<tr>
<td>D.1.c</td>
<td>Rupley Park</td>
<td>4-7</td>
<td>$400,000</td>
<td>New two-lane vehicle access road, 65 vehicle parking lot, 4-foot wide pedestrian walkway, nature trail, benches, multi-purpose field, picnic areas, pavilion, lighting, restrooms, landscaping/screening, dog park, and canoe/kayak access to the Conodoguinet Creek. Replace the existing playground</td>
<td>General Fund, DCNR - CCPP</td>
</tr>
</tbody>
</table>

Imagine West Shore represents a collaborative planning effort among Camp Hill, Lemoyne, and Wormleysburg to build upon our location, promote our diversity, and encourage opportunities for revitalization to realize our vision of serving as the gateway to the West Shore.

D.1-101
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Imagine West Shore

<table>
<thead>
<tr>
<th>Strategy Number</th>
<th>Facility Name</th>
<th>Target Years</th>
<th>Cost Opinion</th>
<th>Improvements</th>
<th>Potential Funding Source(s)</th>
</tr>
</thead>
<tbody>
<tr>
<td>D.1.c</td>
<td>South Second Street Park</td>
<td>8-10</td>
<td>$200,000</td>
<td>Acquisition of adjacent property and expand park amenities and parking lot</td>
<td>• General Fund</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>• DCNR - CCPP</td>
</tr>
<tr>
<td>D.1.c</td>
<td>North Second Street Park</td>
<td>8-10</td>
<td>$1,000,000+</td>
<td>Replace restrooms, formal play fields, basketball court, and concession stands, convert tennis courts into another recreational activity, and construct a community center</td>
<td>• General Fund</td>
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<td></td>
<td></td>
<td></td>
<td>• DCNR - CCPP</td>
</tr>
</tbody>
</table>

Key:
DCNR – CCPP: Pennsylvania Department of Conservation and Natural Resources, Community Conservation Partnership Program
PENNDOT – TEG: Pennsylvanian Department of Transportation, Transportation Enhancement Grant

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